

# Public Document Pack

## Cyngor Bwrdeistref Sirol Pen-y-bont ar Ogwr

### Bridgend County Borough Council



Swyddfeydd Dinesig, Stryd yr Angel, Pen-y-bont, CF31 4WB / Civic Offices, Angel Street, Bridgend, CF31 4WB

*Rydym yn croesawu gohebiaeth yn Gymraeg.  
Rhowch wybod i ni os mai Cymraeg yw eich  
dewis iaith.*

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let us know if your language choice is Welsh.*



Annwyl Cyngorydd,

### **PWYLLGOR CRAFFU TESTUN 1**

Cynhelir Cyfarfod Pwyllgor Craffu Testun 1 Hybrid a bydd Aelodau a Swyddogion mynychu trwy Siambr y Cyngor, Swyddfeydd Dinesig, Stryd yr Angel, Pen-y-bont ar Ogwr / o bell Trwy Timau Microsoft ar **Dydd Iau, 18 Ionawr 2024 am 11:00.**

### **AGENDA**

1. Ymddiheuriadau am absenoldeb  
Derbyn ymddiheuriadau am absenoldeb gan Aelodau.
2. Datganiadau o fuddiant  
Derbyn datganiadau o ddiddordeb personol a rhagfarnol (os o gwbl) gan Aelodau / Swyddogion yn unol â darpariaethau'r Cod Ymddygiad Aelodau a fabwysiadwyd gan y Cyngor o 1 Medi 2008.
3. Cymeradwyaeth Cofnodion 3 - 10  
I dderbyn am gymeradwyaeth y Cofnodion cyfarfod y 04/12/23.
4. Strategaeth Ariannol Tymor Canoliq 2024-25 i 2027-28 11 - 82

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### Gwahoddwyr:

Cynghorydd Huw David - Arweinydd y Cyngor  
Cynghorydd Jane Gebbie – Dirprwy Arweinydd ac Aelod Cabinet dros Wasanaethau  
Cymdeithasol ac Iechyd  
Cynghorydd Hywel Williams – Aelod Cabinet dros Gyllid, Adnoddau a Chyfreithiol  
Cynghorydd Jon-Paul Blundell - Aelod Cabinet Addysg

Mark Shephard - Prif Weithredwr  
Carys Lord - Pennaeth Cyllid, Perfformiad a Newid  
Lindsay Harvey - Cyfarwyddwr Corfforaethol - Addysg a Chymorth i Deuluoedd

Nicola Echanis – Pennaeth Addysg a Chefnogaeth i Deuluoedd  
Deborah Exton - Dirprwy Bennaeth Cyllid  
Victoria Adams - Rheolwr Cyllid – Rheoli Cyllidebau: Cymunedau, Addysg a Chymorth i  
Deuluoedd

Hannah Castle, Prifathro, Ysgol Gyfun Cynffig - Cadeirydd Fforwm Cyllideb Ysgolion  
Jonathan Lewis, Prifathro, Ysgol Gynradd Coety - Is-gadeirydd Fforwm Cyllideb Ysgolion

### 5. Casgliadau ac Argymhellion

### 6. Materion Brys

I ystyried unrhyw eitemau o fusnes y, oherwydd amgylchiadau arbennig y cadeirydd o'r farn  
y dylid eu hystyried yn y cyfarfod fel mater o frys yn unol â Rhan 4 (pharagraff 4) o'r  
Rheolau Trefn y Cyngor yn y Cyfansoddiad.

Nodyn: Bydd hwn yn gyfarfod Hybrid a bydd Aelodau a Swyddogion mynychu trwy Siambr y  
Cyngor, Swyddfeydd Dinesig, Stryd yr Angel, Pen-y-bont ar Ogwr / o bell Trwy Timau Microsoft.  
Bydd y cyfarfod cael ei recordio i'w drosglwyddo drwy wefan y Cyngor. Os oes gennych unrhyw  
gwestiwn am hyn, cysylltwch â cabinet\_committee@bridgend.gov.uk neu ffoniwch 01656 643148 /  
643694 / 643513 / 643696.

Yn ddiffuant

**K Watson**

Prif Swyddog, Gwasanaethau Cyfreithiol a Rheoleiddio, AD a Pholisi Corfforaethol

### **Dosbarthiad:**

#### Cynghorwyr

RJ Collins  
M J Evans  
H Griffiths  
D M Hughes

#### Cynghorwyr

M Jones  
J Llewellyn-Hopkins  
I M Spiller  
T Thomas

#### Cynghorwyr

JH Tildesley MBE  
A Williams  
AJ Williams  
E D Winstanley

### Cynrychiolwyr Cofrestredig:

Angela Clarke

Samantha Lambert-Worgan

Cynrychiolydd yr Eglwys yng  
Nghymru  
Ysgol Arbennig Rhiant  
Lywodraethwyr

COFNODION O GYFARFOD O'R PWYLLGOR TROSOLWG A CHRAFFU PWNC 1 A GYNHALIWYD YN HYBRID YN SIAMBR Y CYNGOR - SWYDDFEYDD DINESIG, ANGEL STREET, PEN-Y-BONT AR OGWR, CF31 4WB AR DDYDD LLUN, 4 RHAGFYR 2023 AM 11:00

Presennol

Cynghorydd A Williams – Cadeirydd

RJ Collins  
M Jones  
E D Winstanley

M J Evans  
J Llewellyn-Hopkins

H Griffiths  
T Thomas

D M Hughes  
AJ Williams

Ymddiheuriadau am Absenoldeb

I M Spiller

Swyddogion:

Stephen Griffiths  
Rachel Keepins

Swyddog Gwasanaethau Democrataidd - Pwyllgorau  
Rheolwr Gwasanaethau Democrataidd

Gwahoddedigion:

Y Cynghorydd Jon-Paul Blundell

Aelod cabinet dros Addysg

Robin Davies  
Lindsay Harvey  
Chris Jones  
Louise Kerton  
Jonathan Lewis  
Anthony Morrison  
Robbie Owen

Rheolwr Grŵp - Strategaeth Busnes a Pherfformiad  
Cyfarwyddwr Corfforaethol Addysg a Chymorth i Deuluoedd  
Pennaeth, Ysgol Gynradd Llangynwyd  
Rheolwr Tîm, Gwasanaethau Arlwyo  
Pennaeth, Ysgol Gynradd Coety  
Pennaeth, Ysgol Gynradd Trelales  
Pennaeth, Ysgol Gynradd Penybont

Datganiadau o Fuddiannau

Cynghorydd Melanie Evans – Personol – Llywodraethwr Ysgol – Ysgol Gynradd Croesty ac Ysgol Gyfun Pencoed.

Cynghorydd Amanda Williams – Personol – Cadeirydd y Llywodraethwyr, Ysgol Gynradd Coety.

Cynghorydd Tim Thomas – Personol – Llywodraethwr Ysgol, Coleg Cymunedol y Dderwen Plant sy'n mynychu Ysgol Gynradd Llangynwyd ac Ysgol Bro Ogwr.

Cynghorydd Richard Collins – Personol – Llywodraethwr Ysgol – Ysgol Gynradd Plasnewydd a St Ysgol Gynradd Gatholig Mair a Sant Padrig.

**33. Cymeradwyo'r Cofnodion**

Penderfyniad a Wnaed	Fod cofnodion y 01/12/2022 yn cael eu cymeradwyo fel cofnod gwir a chywir.
Dyddiad y Gwnaed y Penderfyniad	4 Rhagfyr 2023

**34. Cinio Ysgol Gynradd Gyffredinol (UPFSM) a Materion Gweithredol o fewn y Gwasanaeth Arlwyo**

Penderfyniad a Wnaed	<p><b>Yn dilyn ystyriaeth fanwl o'r adroddiad a thrafodaethau ag aelodau'r Cabinet a'r Uwch Swyddogion, gwnaeth y Pwyllgor y sylwadau a'r argymhellion a ganlyn:</b></p> <p>Cyllid ac Amser ar gyfer Dysgu</p> <ul style="list-style-type: none"><li>• Mynegodd y Pwyllgor bryderon cryf ynghylch y sefyllfa ariannol ar gyfer Darpariaeth Cinio Ysgol Rhad Ac Am Ddim (UPFSM) i Bawb o ystyried y ffaith, er bod Llywodraeth Cymru wedi darparu buddsoddiad cyfalaf ar gyfer offer cegin newydd, cyfleusterau ac uwchraddio, mae goblygiadau cost Refeniw parhaus y bydd yr Awdurdod Lleol ac Ysgolion yn cael trafferth i'w hateb. Mae'r rhain yn cynnwys cost sybsideiddio prydau ysgol, cyfraddau chwyddiant bwyd, costau i fodloni gofynion newydd ar gyfer gwastraff bwyd yn ogystal â chostau sylweddol sydd eu hangen ar staff ychwanegol i ddarparu UPFSM, mewn ysgolion ac yn y Gwasanaeth Arlwyo. Felly, cytunodd y Pwyllgor i ysgrifennu at y Gweinidog Addysg a'r Iaith Gymraeg i:<ul style="list-style-type: none"><li>○ Fynegi'r pryderon hyn a thynnu sylw at frwydr barhaus Awdurdodau Lleol ac Ysgolion i ymateb i ddeddfwriaeth a gofynion newydd heb ddarparu cyllid addas i'w gefnogi; a</li><li>○ Galw ar LIC i ymrwmo i ariannu costau refeniw a chyfalaf gweithredu'r ymrwymiad polisi cenedlaethol hwn yn llawn.</li></ul></li><li>• Ymhellach, gofynnodd y Pwyllgor am i oblygiadau UPFSM ar amser ar gyfer dysgu gael eu</li></ul>
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	<p>hystyried fel mater o frys o ystyried bod Penaethiaid eisoes yn tynnu sylw at hyn fel pryder a fydd ond yn cael ei waethygu â chyflwyniad ychwanegol UPFSM i flynyddoedd Meithrin a Blwyddyn 5 - 6. Roedd y Pwyllgor o'r farn y gallai hyn gael effaith negyddol sylweddol ar addysg disgyblion ysgol gynradd.</p> <p>Meintiau Dogn Pryd</p> <ul style="list-style-type: none"><li>• Mynegodd yr aelodau bryder ynghylch maint dognau prydau ysgol a ddarperir ar gyfer disgyblion ysgolion cynradd gan fod y rhain yr un fath ar gyfer y rhai mewn darpariaeth feithrin â'r rhai ym mlwyddyn 6. Cytunwyd y byddai maint dognau ar gyfer yr amrediad oedran hwn yn debygol o amrywio'n sylweddol a naill ai'n achosi problem o wastraff bwyd gan blant iau oherwydd bod maint y dogn yn rhy fawr (yn ogystal â chostau cysylltiedig diangen), neu'r potensial i'r gwrthwyneb o ran maint dognau heb fod yn ddigon mawr i'r plant hŷn a'u bod yn parhau'n llwglyd. Dywedwyd wrth y Pwyllgor fod Llywodraeth Cymru yn adolygu bwyta'n iach mewn ysgolion, fodd bynnag, nid oedd yn hysbys a fyddai'r adolygiad yn cynnwys ystyried maint dognau, a bennwyd, o dan gyfarwyddyd Llywodraeth Cymru, gan Gymdeithas Llywodraeth Leol Cymru (CLILC). Felly, cytunwyd y byddai'r Pwyllgor yn ysgrifennu at Lywodraeth Cymru a CLILC i ofyn am gynnwys meintiau dognau yn yr adolygiad a bod hyn yn seiliedig ar dystiolaeth glir a gasglwyd gan ysgolion a disgyblion, gyda'r olaf yn cael ei wneud i sicrhau bod llais y plentyn. yn cael ei glywed.</li></ul> <p>Cinio Ysgol Am Ddim (eFSM) a Phrydau Ysgol Rhad ac Am Ddim i Bawb (UPFSM)</p> <ul style="list-style-type: none"><li>• Mynegwyd pryderon ynghylch effaith bosibl UPFSM ar y rhai a allai fod â hawl i eFSM. Dywedodd penaethiaid yn y cyfarfod y bu gostyngiad mewn eFSM yn ddiweddar a allai o bosibl gael ei briodoli i gyflwyniad UPFSM. Er y byddai disgyblion yn dal i gael pryd o fwyd yn y ddau achos, gallai disgyblion gael eu rhoi dan anfantais drwy fethu a chael y cymorth ychwanegol y byddai ganddynt hawl iddo o dan eFSM. Mae hyn yn cynnwys Grant Hanfodion Ysgol bob blwyddyn i helpu tuag at gost pethau fel gwisg ysgol a chyflenwadau ysgol. Cafodd effaith hefyd ar faint o gyllid a gafodd ysgolion i gefnogi disgyblion eFSM. Mae'r Pwyllgor felly'n <b>argymhell</b> bod ysgolion cynradd a'r Awdurdod Lleol yn sicrhau bod rhieni'n cael eu hysbysu'n briodol am y gwahaniaeth rhwng y ddau a bod mateision eFSM dros UPFSM yn cael eu hysbysebu mor eang â phosibl er mwyn annog rhagor o bobl i fanteisio arnynt a sicrhau nad oes unrhyw blentyn o dan anfantais wrthdro.</li></ul> <p>Dewisiadau Bwydlen</p>
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- Er ei fod yn gwerthfawrogi bod blaenoriaeth i gyflwyno UPFSM, mynegodd y Pwyllgor bryderon cryf ynghylch y gwerth am arian a ddarperir â chinio ysgol am ddim, o ystyried y fwydlen a bennwyd ar gyfer pob ysgol a pha mor addas ydoedd ar gyfer eu disgyblion. Mae gwybodaeth a welwyd mewn ymweliadau ysgol ac a gasglwyd gan Benaethiaid yn awgrymu bod y dewisiadau ar y fwydlen ar adegau yn arwain at lawer o wastraff bwyd a hefyd, yn fwy pryderus, achosion lle nad yw plant yn cael eu bwydo'n briodol gan nad ydynt yn hoffi'r dewisiadau sydd ar gael. Gan gydnabod bod yn rhaid i'r bwydlenni ystyried rheoliadau Bwyta'n Iach mewn Ysgolion, Safonau Bwyd Maethlon a'u bod wedi'u dyfeisio gan ddefnyddio'r system Saffron ar gyfer dadansoddi maeth, mae'r Pwyllgor yn cefnogi'r farn a fynegwyd gan rai Penaethiaid bod angen addasu'r dewisiadau ar y fwydlen i fynd i'r afael â'r pryderon hyn a chymryd mwy o ystyriaeth o farn disgyblion yn y dewisiadau sydd ar gael iddynt. Mae'r **aelodau** yn argymhell y dylid edrych ar hyn cyn gynted â phosibl er mwyn lleihau gwastraff, sicrhau bod disgyblion yn cael eu bwydo'n briodol, ac er mwyn i'r ddarpariaeth UPFSM newydd fod yn effeithiol a'i fod yn cyflawni ei nod cyffredinol

Staffio a Chontractau

- Mynegwyd pryderon ynghylch y nifer uchel o leoedd gwag a adroddwyd yn ymwneud â darpariaeth UPFSM a sut y byddai'r Awdurdod yn llenwi'r rhain. Mae'r Pwyllgor yn **argymhell** bod y Gyfarwyddiaeth yn edrych ar yr hyn y gallai Awdurdodau Lleol eraill fod yn ei wneud i recriwtio i'r maes gwasanaeth hwn i weld a oes rhai dulliau a ffyrdd arloesol o hysbysebu y gellid eu defnyddio ym Mhen-y-bont ar Ogwr, gan gynnwys unrhyw gymhellion y gellid eu hystyried
- Mae'r Pwyllgor hefyd yn **argymhell** bod yr Awdurdod Lleol yn archwilio, ynghyd â Phenaethiaid a'r Gwasanaeth Arlwygo sut y gallai ysgolion sy'n agos at ei gilydd gydweithio o bosibl i gynorthwyo â darparu UPFSM yn enwedig o ran bodloni gofynion staffio o ystyried y nifer uchel o leoedd gwag a adroddwyd. Cynigiodd yr Aelodau y gallai ysgolion ystyried sut y gellid rhannu staff ar draws ysgolion, yn enwedig lle mae contractau oriau isel, a thrwy hynny ddarparu rhagor o oriau gwaith, â'r nod o ddenu pobl i'r swyddi hyn.
- Argymhellwyd **ymhell**achy dylid ceisio gwybodaeth gan AD ynghylch a ellid cyfuno a chryfhau contractau staff ar gyfer y staff hynny a allai ddal nifer o rolau llai mewn ysgolion, megis cymorth, arlwygo, cyflenwi amser cinio ac ati, a thrwy hynny gontractau lluosog.

**Gwybodaeth Ychwanegol a Cheisiadau**

- Gofynnodd y Pwyllgor am ragor o wybodaeth ynghylch a fyddai hysbysiad gan rieni ar ddechrau'r wythnos a fyddai plant yn cymryd eu pryd ysgol am ddim bob diwrnod o'r wythnos honno yn cynorthwyo ysgolion i gynllunio a lleihau gwastraff. Mae'r aelodau'n cofio bod hwn yn arfer bod y dull safonol ar gyfer y rhan fwyaf o ysgolion ac yn meddwl tybed a fyddai dychwelyd yn ôl at hyn o fudd, hyd yn oed yn gymaint â chynllunio ar gyfer cyflenwi staff yn ogystal â gofod bwyta yn y neuadd a nifer yr eisteddiadau prydau bwyd sydd eu hangen.
- Gofynnodd y Pwyllgor am eglurhad ar y gorwariant rhagamcanol presennol ar gyfer Gwasanaethau Arlwygo ar gyfer 2023-24 yn ogystal â dadansoddiad o'r gorwariant hwn.
- Croesawodd y Pwyllgor y cynnig gan Mr Chris Jones o Ysgol Gynradd Llangynwyd i dderbyn copi o'r wybodaeth a gasglwyd drwy arolwg byr a anfonwyd at gyd-Aelodau mewn ysgolion cynradd ar draws y Fwrdeistref Sirol.
- Gofynnodd yr Aelodau am eglurhad ynghylch a fyddai unrhyw gosbau cyfreithiol neu ariannol posibl yn cael eu rhoi ar Awdurdodau Lleol pe na baent yn gallu darparu UPFSM yn llawn am ba resymau bynnag, boed hynny'n ddiffyg staffio neu gyfleusterau cegin er enghraifft, o ystyried bod hwn yn wasanaeth statudol yn awr.
- Gofynnodd y Pwyllgor am naill ai i adroddiad gwybodaeth neu sesiwn friffio gael ei drefnu cyn gynted â phosibl ar bwnc darpariaeth prydau Ysgol Uwchradd, o ystyried adroddiadau gan un ysgol nad oes ganddi'r capasiti i fwydo'r holl ddisgyblion sy'n gofyn amdano ac sydd felly cael eu hanfon i'r dref leol i brynu cinio yn lle hynny. Er mwyn archwilio'r mater hwn ymhellach mae Aelodau wedi gofyn am ragor o ymweliadau ag ysgolion, gan ganolbwyntio ar ddarpariaeth prydau ysgol uwchradd yn yr achos hwn, a chapasiti'r gwasanaeth arlwygo i ddiwallu'r angen hwn.

**Ceisiadau Rhaglen Gwaith i'r Dyfodol**

- Gofynnodd y Pwyllgor am eglurhad ynghylch pryd y byddai adolygiad LIC o fwyta'n iach mewn ysgolion yn cael ei gwblhau ac allan ar gyfer ymgynghoriad, er mwyn iddynt allu ei ychwanegu at eu blaenraglen waith a darparu eu hymateb eu hunain.
- Cytunodd y Pwyllgor hefyd i ailedrych ar yr eitem o UPFSM ar ei FWP a'i hadolygu unwaith y byddai wedi'i chyflwyno'n llawn i bob oed, ond gofynnwyd hefyd am ddiweddariad interim posibl yn May/June

	<p>2024 i bennu sefyllfa'r cyflwyniad a'r sefyllfa ariannol.</p> <ul style="list-style-type: none"><li>• Fel rhan o unrhyw ystyriaeth yn y dyfodol gan y Pwyllgor ar UPFSM, gofynnodd yr Aelodau am i dystiolaeth a safbwyntiau gael eu gwahodd gan ddisgyblion er mwyn llywio trafodaethau'r Pwyllgor.</li><li>• O ganlyniad i drafodaethau ynghylch oedi gydag estyniadau i ysgolion oherwydd bod angen arolygon penodol, gofynnodd y Pwyllgor, wrth ystyried Moderneiddio Ysgolion ar ei Raglen Gwaith Cychwynnol, iddynt gael y wybodaeth ddiweddaraf am adroddiad y Landlord Corfforaethol er mwyn ystyried y sefyllfa bresennol ag ystad gyfan yr ysgol.</li></ul>
Dyddiad y Gwnaed y Penderfyniad	4 Rhagfyr 2023

**35. Diweddariad am y Flaenraglen Waith**

Penderfyniad a Wnaed	<p>Cymeradwyodd y Pwyllgor y Rhaglen Waith i'r Dyfodol (FWP) ar gyfer y Pwyllgor sydd ynghlwm yn Atodiad A.</p> <p>Dyweddodd y Cadeirydd wrth y Pwyllgor fod Estyn yn datblygu fframwaith newydd ar gyfer eu harolygiadau ysgol ac y byddai sesiwn frifio i'r holl aelodau yn cael ei chynnal yn y Flwyddyn Newydd. Roedd Estyn hefyd wedi tynnu sylw at yr angen i Graffu wneud mwy o waith monitro perfformiad ysgolion gan ystyried Adroddiadau Arolygu Estyn. Cadarnhaodd y Cadeirydd fod gwaith yn cael ei wneud i archwilio sut i fwrw ymlaen â hyn, i'w ystyried gan y Pwyllgor o dan eitem FWP yn y dyfodol.</p> <p>Gofynnodd yr Aelodau i gyfleusterau'r Gwasanaethau Arlwygo gael eu rhestru i'w hystyried dan y testun 'Uwchraddio cyfleusterau ysgol hŷn...' o dan 'Eitemau Posibl i'w Rhestru' yn FWP y Pwyllgor.</p>
Dyddiad y Gwnaed y Penderfyniad	4 Rhagfyr 2023



**36. Eitemau Brys**

Penderfyniad a Wnaed	Dim
Dyddiad y Gwnaed y Penderfyniad	4 Rhagfyr 2023

I arsylwi trafodaeth bellach a gafwyd ar yr eitemau uchod, cliciwch ar y dollen [hon](#) ar gyfer Rhan Un a'r ddolen [hon](#) ar gyfer Rhan Dau.

Daeth y cyfarfod i ben am 13:58.

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# Agenda Item 4

<b>Meeting of:</b>	<b>SUBJECT OVERVIEW AND SCRUTINY COMMITTEE 1</b>
<b>Date of Meeting:</b>	<b>18 JANUARY 2024</b>
<b>Report Title:</b>	<b>MEDIUM TERM FINANCIAL STRATEGY 2024-25 TO 2027-28</b>
<b>Report Owner / Corporate Director:</b>	<b>CHIEF OFFICER – FINANCE, PERFORMANCE AND CHANGE</b>
<b>Responsible Officer:</b>	<b>DEBORAH EXTON DEPUTY HEAD OF FINANCE</b>
<b>Policy Framework and Procedure Rules:</b>	The budget setting process is outlined within the Council's Constitution and Financial Procedure Rules.
<b>Executive Summary:</b>	<ul style="list-style-type: none"> <li>• The draft Medium Term Financial Strategy (MTFS) sets out the spending priorities for the Council for the next 4 years alongside a detailed budget for 2024-25.</li> <li>• The report outlines the financial, legislative and policy context within which the draft budget has been prepared alongside more detailed information on the services to be provided by the Council over the period of the MTFS.</li> <li>• The proposed MTFS is driven by the Council's 13 MTFS principles, and has been developed by Cabinet and Corporate Management Board, taking into account discussions with the Budget Research and Evaluation Panel.</li> <li>• Welsh Government announced its draft budget on 19 December 2023 before the announcement of the provisional local government settlement on 20 December 2023.</li> <li>• In terms of the provisional local government settlement, the all-Wales increase in Aggregate External Funding (AEF) was 3.1%. The increase for Bridgend was 3%.</li> <li>• No information was provided on future years' funding although indications are it will still be extremely challenging.</li> <li>• There were no transfers for new responsibilities or specific grants into the settlement.</li> <li>• The proposed budget for 2024-25 is £359.725 million, and this includes pay and price pressures of £21.5 million,</li> </ul>

	<p><b>service budget pressures of £11.856 million (Appendix A), budget reductions of £16.039 million (Appendix B) and a council tax increase of 9.5%. The breakdown of the budget for 2024-25 is set out in Table 5.</b></p> <ul style="list-style-type: none"> <li>• <b>The MTFS sets out a most likely savings target of £34.376 million over the next 4 financial years.</b></li> <li>• <b>The Council’s general capital funding decreased by £43,000 to £7.965 million.</b></li> <li>• <b>The Section 151 officer has a statutory duty to set a balanced and robust budget.</b></li> <li>• <b>If approved by Cabinet the draft MTFS will be submitted for consultation with the Council’s Overview and Scrutiny Committees before a final version is presented to Council for approval on 28 February 2024.</b></li> </ul>
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## **1. Purpose of Report**

- 1.1 The purpose of this report is to present the Subject Overview and Scrutiny Committee 1 with the draft Medium Term Financial Strategy 2024-25 to 2027-28, which sets out the spending priorities of the Council, key investment objectives and budget areas targeted for necessary savings. The strategy includes a financial forecast for 2024-2028 and a detailed draft revenue budget for 2024-25.

## **2. Background**

### **Corporate Plan - Policy Context**

- 2.1 The Council’s well-being objectives under the Well-being of Future Generations (Wales) Act 2015 are currently:

- A County Borough where we protect our most vulnerable
- A County Borough with fair work, skilled, high-quality jobs and thriving towns
- A County Borough with thriving valleys communities
- A County Borough where we help people meet their potential
- A County Borough that is responding to the climate and nature emergency
- A County Borough where people feel valued, heard and part of their community
- A County Borough where we support people to live healthy and happy lives

- 2.2 This draft MTFS has been significantly guided by these objectives. Although previous year-on-year changes in Aggregate External Finance (AEF) have necessitated substantial budget reductions across different service areas (£75.3 million since austerity began in 2010 - of which schools have contributed £4.8 million), the Council still plays a very prominent role in the local economy of Bridgend County Borough and is responsible for annual gross expenditure of around £500 million and is the largest employer in the county borough. The Corporate Plan will be presented to Council for approval alongside the MTFS 2024-2028 on 28 February 2024 and will be fully aligned with the MTFS including explicit links between resources and well-

being objectives. However, it is clear that the challenging financial situation that the Council faces and the level of budget and service cuts that need to be made will inevitably severely impact on and restrict some of the objectives set out in the Corporate Plan for at least 2024-25, but maybe also beyond that, but the Council will remain ambitious in providing the maximum levels of service possible for all residents of the County Borough.

- 2.3 The Welsh Government announced its Final Local Government Settlement for 2023-24 on 28 February 2023. The increase in Aggregate External Finance (AEF) across Wales was 7.9%, with Bridgend receiving an increase of 7.7%. This increase, whilst intended to cover a number of new pressures, including the ongoing pressures from the pandemic, was considered to be better than anticipated. However, this was before the ongoing cost of living crisis, higher than anticipated pay increases and price inflation, and unprecedented demand from some of the more vulnerable members of the community.
- 2.4 The quarterly reports to Cabinet on the revenue position for 2023-24 have outlined in detail the increased difficulty in managing and monitoring the budget, in view of challenging and rapidly worsening 'in-year' pressures which include additional inflationary pressures arising as a result of the ongoing conflict in Ukraine, and the impact of the cost of living crisis on both pay and prices, particularly fuel and energy prices, in addition to increasing demand in some service areas. Whilst some provisions were made in the 2023-24 budget, and during the financial year, to mitigate some of these costs, there was not sufficient funding to meet all, and the demand has been relentless. There has been particular pressure on children's services, leading to the approval of a 3 year sustainability plan by Council on 20 September 2023, along with additional financial support. However, further investment is needed going forward to stabilise this and other services.
- 2.5 Budget planning for the financial year 2024-25 is therefore even more uncertain and challenging than usual, with even more cost pressures presenting themselves going forward than has been experienced in previous years. In addition, there are higher expectations on the Council to address homelessness more robustly, and on a longer term sustainable basis, and additionally to strengthen and support social care, which is experiencing increased demand and costs as well as more complex cases in both adult and children's services. The Council is having to reduce spend and services in a climate that requires more support for our older and more vulnerable members of society with substantial increased demand for many services.

### **3. Current situation / proposal**

#### **3.1 Budget Narrative**

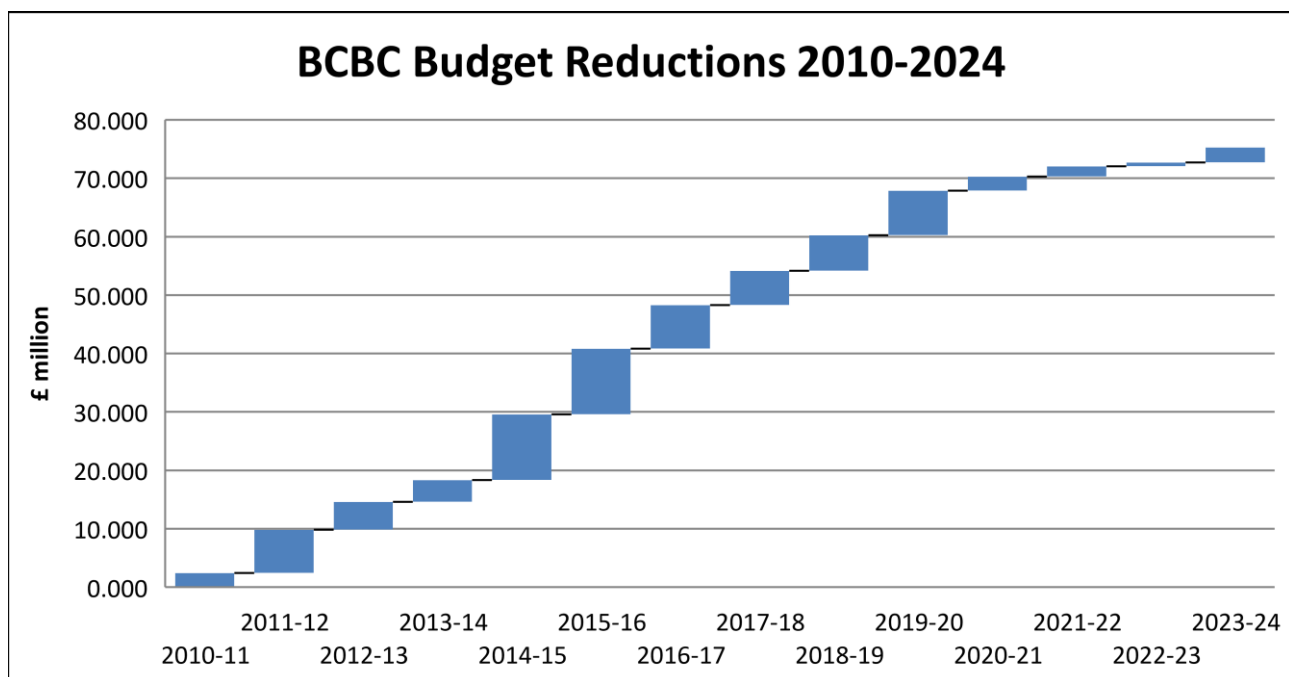
- 3.1.1 Through the MTFs the Council aspires to improve understanding of its financial strategy, to clarify the link between its corporate well-being objectives and the financial planning processes, and to explain the Council's goal of delivering sustainable services in line with the overarching ambition of the Well-being of Future Generations (Wales) Act 2015. The following budget narrative aims to articulate the continued and significant investment in public services that the Council will make. It sets out how the Council aims to change particular areas of service delivery, and the financial consequences of this. Cabinet has requested that the following principles should underpin the development of the budget for the coming financial year:

- The Council will seek to safeguard and protect the most vulnerable people in our communities;
- The Council will encourage residents and communities to support themselves and provide advice to enable this to happen;
- The Council will seek to limit service growth in the coming financial year;
- All Directorates will be required to contribute to the overall savings required in the coming years;
- The Council must have an efficient “back office” service that supports service delivery and transformation;
- In setting the budget, the Council will be mindful of the predicted financial austerity across the public sector in the coming years and plan to ensure the financial viability of the Council, and;
- The Council will seek to recover the cost of services via fees and charges where it is able to do so.

### 3.1.2 Corporate Financial Overview

Since austerity began in 2010 the Council has made almost £75.3 million of budget reductions, as shown below, towards which school delegated budgets have contributed £4.8 million. These reductions represent almost 21% of the Council's current net budget, however the percentage of savings and cuts has not been equal across all Council services, with relative protection given in past years to some areas, such as schools' budgets and social services, for example.

#### **Bridgend County Borough Council (BCBC) Budget Reductions 2010 to 2024**



While the Council's net revenue budget is planned at £359.725 million for 2024-25, its overall expenditure far exceeds this. Taking into account expenditure and services which are funded by specific grants or fees and charges, the Council's gross budget will be around £500 million in 2024-25. The local authority's annual revenue budget covers the day-to-day running costs of the local authority (including

staff salaries, building maintenance, pensions, operational costs etc.). Around £210 million of the gross budget is spent on the Council's own staff including teachers and school support staff. Much of the cost of the services provided by external organisations is also wage related – these include for example waste collection operatives, social care workers, leisure staff and foster carers.

The Council gets the majority of its revenue funding (51%) from Welsh Government through the Revenue Support Grant and a share of non-domestic rates. Non-domestic rates are a charge on business properties, the rate for which is set by Welsh Government. It supplements this through council tax collection (19%), other grants (20%) and fees and charges (10%). Council tax is a charge that local authorities charge to help to pay for their services. The amount that council tax payers pay is made up of 3 elements:

- Bridgend County Borough Council charge
- Town or Community Council charge
- Police and Crime Commissioner for South Wales charge

In terms of council tax, the proportion of council tax required to balance the Council's budget has steadily increased over recent years and it currently funds around 27% of the net revenue budget. This means that for every £1 spent on services provided by the Council, only around 27 pence is funded by local council tax payers.

As well as having reduced real income to fund services, there are other pressures that squeeze resources. Amongst these are:

- Legislative changes e.g. the Welsh Government's commitment to eradicate homelessness, local authorities' responsibilities in respect of responding to climate change and meeting net zero carbon targets, the implications of the Local Government and Elections (Wales) Act 2021, the Additional Learning Needs and Education Tribunal (Wales) Act 2018 and legislative changes in social care including new adult protection safeguarding requirements, changes to the Public Law Outline for children and the commitment to eliminate private profit from the care of children looked after. Many new legislative changes are not fully funded by Welsh Government, and for some the Council does not have the capacity to deliver them in a timely and efficient manner.
- An increase in need in children's social care – an ongoing exponential increase in contacts, assessments, historically high levels of child protection registration, high level of children being helped on a care and support basis and also high numbers of care experienced children. The last year has seen significant challenges around sufficiency of accommodation, care and support for care experienced children, an issue which all local authorities in Wales are facing. There has been an increase over the year in high cost independent residential placements and 'operating without registration' placements for children and young people. First and foremost this is a safeguarding issue, but in meeting the Council's corporate parenting obligations the budgetary position has significantly worsened as the number of high cost placements exceeds budget. The second area of pressure in children's social care is around workforce. To safeguard children from abuse and harm social workers need to have caseloads which enable meaningful work with children and families.

Following a detailed examination of evidence and best practice, Cabinet and Council approved a 3 year sustainability plan to rebalance children's social care which detailed service changes and financial requirements. The delivery of this plan is key to regulatory confidence in the ability of the Council to improve outcomes for children and families. There continues to be close monitoring of improvements in support for children and families following the 'serious concerns' expressed by Care Inspectorate Wales in 2022.

- Demographic changes – the population is increasing and also people are living longer which is obviously good news. However, this means the number of people living in Bridgend with health and social care needs is also increasing. An ageing population can bring a range of health and social care needs which require care and support. The Cwm Taf Morgannwg Population Needs Assessment (2022-27) identified poorer physical and mental health and wellbeing and greater need for support from all parts of the population with many people living with multiple health conditions and in complex health situations. The cost of living crisis also places more pressure on families and informal care arrangements. Needs have been exacerbated by the pandemic as there have been delays in access to NHS treatment and an impact on physical and mental health from extended lockdown periods. At a time when there has been an increase in contacts within adult social care and increased complexity of issues, there has been less financial support from Welsh Government through targeted grants to address whole system pressures around the interface between hospital and community. In addition the complexities and challenges for children and families are very evident.
- An increase in free school meals entitlement, separate from and additional to the Welsh Government's Universal Free School Meal entitlement, which brings additional funding pressures, as this increases the amount of funding that is needed to be provided to schools through their delegated budgets.
- More recently, a reduction in the council tax collection rate, due to the difficult economic circumstances that people find themselves in. This is coupled with a potential increase in council tax support as more people find themselves on low incomes or claiming benefits during the cost of living crisis.

The Council's Corporate Plan sets out the approaches that it will take to manage these pressures whilst continuing to ensure that, as far as possible, services can be provided that meet the needs of the citizens and communities in Bridgend. These approaches are:

- Though a large and complex organisation, the Council will make every effort to work as one single organisation. That means avoiding duplication and double handling of data through sharing of systems and processes. This is not always as easy as it sounds because often different rules or opportunities apply to different services. Nevertheless, acting as 'One Council working together to improve lives' is enshrined in the Council's vision.
- The Council will support communities and people to become more resilient by creating their own solutions and reducing dependency on the Council. This is because it is not sustainable for the Council to continue to aspire to meet all and every need that arises and because there is capacity, talent and ideas within



the community that can be encouraged to play an active and effective role in sustaining and often enhancing local services. The Council has a role in encouraging, enabling and leading this approach and has adopted this as one of its underlying principles.

- The Council has agreed a principle of focusing diminishing resources on communities and individuals with the greatest need. Parts of our community have long standing problems of poverty and disadvantage. The solutions to this are not all in the direct control of the Council (for example the effects of changes to the welfare system) but where possible the Council has agreed that it wants to both alleviate problems in these areas and develop longer term sustainable solutions. The socio-economic duty on public bodies, which came into force on 31 March 2021, reflects these aims.
- The Council currently has seven well-being objectives that reflect these and other principles. After more than a decade of austerity, with more and more of our residents struggling, we will also continue to improve efficiency and make better use of the resources we have. This means we will ensure that all resources (financial, physical, ecological, human and technological) are used as effectively and efficiently as possible and support the creation of resources throughout the community that can help to deliver the Council's well-being objectives. The effective and efficient use of resources will continue to inform our principles and ways of working in the new Corporate Plan, as well as being tested through the corporate self-assessment process.

In seeking to continue to meet the Council's identified priorities and protect its investment in Education and early intervention, Social Services and Wellbeing, and prioritise the most vulnerable in our society, as far as possible, we are proposing the following changes in the 2024-25 budget.

### **Additional Income**

Whilst recognising the ongoing economic challenges that local people and businesses will face next year, the Council will seek to raise additional income. For all services, the Council has a policy to recover service costs and will seek to do this where possible from April 2024.

### **Alternative Delivery Models**

We will continue to seek alternative ways of delivering services if that can ensure greater sustainability and efficiency. Over recent years there has been a considerable acceleration in the Community Asset Transfer (CAT) Programme, which is releasing savings by transferring responsibility for the management of assets, predominantly outdoor sports related playing fields and pavilions, to town and community councils or community clubs and groups. In addition, the Council's response to the Covid-19 pandemic evidenced how Council services can be delivered differently and it is important that, where appropriate, this is something that endures, and that investment is made to ensure that services can be maintained and delivered safely. Specifically, it is anticipated that an acceleration of the Council's digital programme may allow staff efficiency savings. Wherever possible, staff restructuring will be done sympathetically allowing those that wish to leave to do so, but also continuing to support home and agile working and digital technology to ensure the Council is fit for the future.

## **Efficiency Savings**

The best kind of budget savings, of course, remain ones where there is little or no direct impact on staff or residents. After more than a decade of substantial budget savings, opportunities for large scale savings of this sort are now very scarce, but where they emerge, they remain an important component of the MTFS.

The Covid-19 pandemic reinforced the need for the Council to consider very closely the need for all of its portfolio of building assets. Over recent years savings have been made by rationalising the number of operational depots and releasing two of the Council's major staff offices at Sunnyside and Sunnyside House. For next year, additional savings are proposed from a further review and rationalisation of office accommodation following the implementation of the new service delivery model for office based staff. Specifically, it is intended to accelerate shared use of space with public sector partners, in particular South Wales Police, and to close under-used buildings such as Ravens Court and the Innovation Centre to release savings from associated running costs. The ongoing investment in installing energy efficiency measures in the Council's buildings, including schools, will also continue to offer savings. The Council will continue to seek to apply for and secure grants where they can lead to revenue savings and greater sustainability of important services. Other potential savings are being considered in relation to the remodelling of social services provision.

## **Changes to Service Provision**

Unfortunately, despite the settlement we will receive for 2024-25 being an increase overall, it is still less than inflation, and due to the number of unavoidable pressures we are facing it is highly unlikely that we will be able to balance the budget without also making consequential changes to the level of services that we can provide and prioritising those services that are deemed most important in terms of meeting the Council's agreed priorities. In particular it is important that where the Council runs a service that also benefits other organisations and partners that appropriate contributions are made, where possible, to complement the Council's investment.

### **3.1.3 Education**

The Council is proposing to spend £140 million on services delivered by the Education and Family Support Directorate in 2024-25, prior to the allocation of additional funding for pay and price increases. The majority of this money will be spent directly by Bridgend's 59 schools and one pupil referral unit.

In addition to the £111 million proposed budget to be initially delegated to schools in 2024-25, which mostly pays for the salaries of teaching and other school staff and the running costs of the facilities (ongoing revenue expenditure), the Council has already spent £21.6 million in building and refurbishing schools as part of our 21<sup>st</sup> Century School Modernisation Band A Programme and has provisionally committed to a further £19 million as part of the newly renamed Sustainable Communities for Learning Programme. This comprises one-off capital expenditure across several years, with substantial match funding from Welsh Government. Welsh Government has provided approval in principle in respect of the strategic outline programme,

strategic outline cases, and outline business cases (that is, in respect of capital schemes) submitted by the Council around our aspirations for Band B funding. Full business case approval will be required for all schemes, and Welsh Government approval will be sought once tender prices have been received. However, we are aware that there are significant cost pressures on this programme due to the impact of high inflation on tender prices being submitted and how this is affecting current costings for this programme.

The concepts proposed are based around forecast demand for primary school places, our support to promote the growth in Welsh-medium education and our desire to create additional capacity to meet the needs of children with additional learning needs in Heronsbridge School. It is likely that this will represent the biggest area of capital expenditure for the Council in future years.

The Council has a longer-term goal to make the overall schools' system more efficient (for example, through making sure we have the right number of school places available in the right parts of the county (including ensuring enough capacity for anticipated future increases in school age population)).

For 2024-2025, whilst schools have been tasked with finding budget reductions totalling 5% of their budget, where possible from efficiency savings, in order to help balance the Council's budget, they will receive additional funding for a range of pay and price increases that should more than outweigh this budget reduction. School budgets make up one-third of the Council's overall net budget, so it is impossible to find the level of budget reductions that the Council has to meet without impacting on schools. For example, the current net budget for schools is £114.740 million, compared to an overall net budget of £342.334 million. If schools were not required to make a 5% budget reduction then this would fall on other services, increasing their percentage of budget cuts from 5% to 7.5%.

The forecast pressure on Council budgets for future years is such that further efficiency savings of 1% per annum may be unavoidable for schools for 2025-2026 onwards, and so it will be necessary for headteachers and governing bodies to plan ahead.

The Council's well-being objectives continue to prioritise supporting vulnerable people and helping them to be more self-sufficient. Early intervention is an important part of this – taking steps wherever possible to prevent people becoming reliant on Council services. As well as being of great social value to individuals and communities, this approach is more cost effective in the longer term. Successful intervention at an early age and at an early stage can prevent needs from escalating and requiring more costly and complex help later on.

In seeking to protect our investment in education and early intervention, and to provide as much support as possible to pupils following the disruption caused by the pandemic, the Council is making minimal changes to the services delivered at this time. However, we will continue to seek efficiencies in the application of the Council's Home-to-School/College Transport Policy.

### 3.1.4 Social Care and Well-being

After Education, the largest area of Council spend is on social care. This includes social work and social care for children and for adults with care and support needs. Within the Directorate there is a focus on strengthening practice, improving the 'whole system,' targeted preventative services and supporting our workforce. For many years it has been understood that working in this way can result in less dependency on commissioned social care services for many individuals and more effective and cost-effective use of statutory services. Also, it has been evidenced in budget monitoring and outturn reports that social services' financial performance has been highly dependent on short term grant funding which is offsetting deficits in core budgets to meet the needs of the vulnerable population. Whilst the Directorate continues to develop new approaches to service delivery, and this includes better support and outcomes through prevention, early intervention and well-being services, this is more challenging than ever before with increasing need. The population of Bridgend is growing quickly, the third fastest growth of any Welsh Local Authority, and this means the number of people with care and support needs is also increasing. In addition, there is considerable challenge on the 'supply side' of social care in respect of both workforce (employed by the Council and providers with an increasing reliance on more agency workers) and social care provision, particularly children's residential, with some providers making business decisions to close particular provisions, and adult care and support at home. The Council has undertaken a detailed analysis to understand the fair cost of care which has informed a care home fee setting strategy. This is important in stabilising the care market and providing more certainty to the Council's financial planning.

The Council approved a 3 year sustainability plan for children and families on 20 September 2023. Contacts to children's social care have continued to increase exponentially which analysis shows is to be expected for some years when high profile child deaths occur. It is critical that the 3 year sustainability plan is resourced and delivered in order to rebalance how families are supported over that period. Implementation of the plan is overseen by a Social Services Improvement Board (SSIB) chaired by the Leader of the Council, and which includes the Deputy Leader, Group Leaders, Cabinet Member for Resources and the Chair of the Corporate Overview and Scrutiny Committee, and which is advised by an independent expert in social services. In June 2023 there was a Joint Inspection of Child Protection Arrangements in Bridgend, led by Care Inspectorate Wales (CIW) who welcomed the development of the 3 year sustainability plan. The joint inspectorates acknowledged the resource impact on partners of the level of safeguarding activity. CIW continue to monitor progress with improvements closely and are clear in their analysis of the need for continued corporate support for children's social care. Meeting statutory duties requires significant investment of resources in the workforce and service provision which was endorsed by Council in their approval of the 3 year sustainability plan.

A further area of pressure is the volume and complexity of need for statutory social care services from the vulnerable population of the county borough. Practice continues to be strength based and eligibility criteria rigorously applied in adult services, but the whole systems pressures are clearly evident with delays in people having their needs for care and support met. As with children's social care, there is a need for a sustainable service and financial plan which is being developed for consideration by Cabinet. This plan will have to be cognisant of the service and

financial pressures within the service. Pressures are particularly evident in learning disability services, mental health services and services for older people. An opportunity assessment of learning disabilities has identified areas where practice and commissioning in a strength based, outcome focused, way will also mitigate budget overspends. A learning disability transformation plan has been developed and actions are being progressed through a programme to right-size and right-price care packages and transform day time occupation. Work is also progressing to reset reablement and significantly reduce the number of people who progress to a long term package of care and support at home without having the opportunity to maximise their independence and for the care package to be right-sized, prior to commencing a long term service.

The supply side costs for commissioned care providers (domiciliary, residential and nursing) linked to inflation (food and fuel are particularly impactful), the need to increase the pay of staff to compete with retail and hospitality, and the increased reliance on agency staff (particularly registrant nurses), have meant that some councils have reported having to look at applying across the board increases in their fees during the past year. Across the UK a small number of providers are facing financial difficulties and there is market exit probability in both adult and children's services which will place more pressure on Council budgets as the Council will always be a safety net provider in such circumstances.

The strategy for the next few years is to embed strength-based practice and support individuals and families to live their best lives, remodelling the way we work in order to deliver outcome focused services and approaches which enable people to maximise their independence and families to stay together with targeted support where needed, whilst progressing commissioning strategies and workforce plans which ensure the right person provides the right intervention and support in the most timely and preventative way. The Signs of Safety model of practice in children's social care, and strength based, outcome focused practice in adult social care, provide the basis for 'doing the right thing' which is invariably the most cost effective course of action. The increases in need and complexity from both children and vulnerable adults needs to be understood and reflected in service transformation and aligned financial planning expressed through sustainability plans.

### **3.1.5 Housing and Homelessness**

Housing as a determinant of physical and mental health is widely recognised and this link is reinforced by the range of activities and services provided by the Housing Team. The Housing (Wales) Act 2014 introduced the need to move to a more preventative approach to homelessness and this is a core principle of the work undertaken. The service has responded to the challenges of Covid-19 and new guidance introduced by Welsh Government in relation to homelessness presentations and has already recognised these as budget pressures for the Council, with the aim of providing temporary accommodation to people in need, in order to reduce the number of street homeless people. The Council does not have any housing stock of its own but retains a number of statutory functions relating to addressing housing need and combatting homelessness.

The service also administers the Housing Support Grant from Welsh Government (£7.8 million). The support activities funded via this grant are both broad and diverse. This is done through a range of corporate joint working and contract

arrangements with third sector organisations, delivering specific projects for people who are vulnerable with complex needs. These projects include services for people suffering domestic abuse, mental health and substance misuse issues, learning disabilities, accommodation for young people, people with mental health support needs and other housing related support for people who need help to access or maintain accommodation successfully.

Housing will continue to adopt a strategic approach to homelessness prevention and provision by working with Welsh Government and partner organisations. Work with Registered Social Landlords is on-going to support new housing developments and housing will continue to use the Social Housing Grant effectively to increase the supply of social housing.

### 3.1.6 **Public Realm**

Most of the Council's net budget is spent on education and social care – these are very valued services but are naturally aimed at certain groups within our community. However, the Council's work on the public realm has a direct and visible impact on everybody. This includes our work to maintain highways, parks and open spaces, clean our streets, and collect and dispose of our waste.

In 2024-25 the Council is likely to receive around £4 million of direct Welsh Government grant for public realm services. This includes waste services, public transport, rights of way and road safety.

The overall net budget that the Council proposes to spend on public realm services is around £26 million. The fact that schools have had a high degree of financial protection in previous years has meant that the Council's other services have been under considerable pressure to make savings and, in many cases, we have had to reduce levels of service. However the services in the Communities Directorate have also been subject to service changes that have resulted in alternative delivery models that have increased productivity, as well as collaborative approaches that have increased both efficiency and service resilience. Investment in this area is proposed to continue into 2024-25.

The seven year waste collection contract with Kier will cease in March 2024 and a new interim contract for a period of two years has been procured. This will use the existing fleet and collection methodology. The Council will then need to determine its future waste services model from 2026 onwards. Bridgend is consistently in the top 2 or 3 of best performing waste authorities in Wales in respect of recycling, and therefore has seen a significant reduction in the volume of our residual waste, which is expected to benefit the Council financially over time, subject to contractual conditions with our disposal arrangements. However, the Council has seen higher overall domestic waste due to the impact of the high number of people continuing to work from home. New operating arrangements at a lower cost were negotiated at the Materials Recovery and Energy Centre (MREC) in 2019-20 and an agreement with Neath Port Talbot County Borough Council has been made for waste disposal going forward until 2030 or until a regional facility comes online. We expect to spend in the region of £11 million on the collection and disposal of waste in 2024-25.

A major challenge for the Council is how to continue to meet public expectations for many highly visible and tangible services when a reduction in the available overall

Council budget inevitably means the Council will be less able to deliver these services to the same level and frequency. These services are often the ones the public identify with their council tax payments. Increasingly the Council will seek to enable and facilitate partnerships to help to deliver some services, including more meaningful engagement with local residents regarding the role they can play in working effectively with us.

The Council's strategy is to retain and maintain the most important public services in this area whilst driving ever greater efficiency, making some service reductions where we think it will have the least impact across Council services, recognising that this still may be considerable in some areas. We will also develop alternative ways of delivering and sustaining services including greater and more effective collaboration and encouraging others to work with us or assume direct responsibility for services in some cases. The most significant proposed change in this respect is the move of responsibility for the management and maintenance of sports fields and pavilions from the Council to user clubs and groups or local town and community councils. The Council has adopted a flexible approach to community asset transfer (CAT), utilising a streamlined CAT process, and ensuring that appropriate advice and both capital investment (from the CAT fund in the capital programme) and revenue support (from the sports club support fund) are made available. The Council is well on its way to achieving savings of £300,000 between 2021-22 and 2024-25 from transferring these assets.

Reductions in spend in this area will allow us to protect our investment in the Council's priorities and in areas where we have far less ability to exercise control.

### **3.1.7 Supporting the Economy**

Whilst this is a Council priority, services such as regeneration and economic development as a discretionary service have had to make considerable reductions to their budgets over recent years. The Council has delivered this by employing fewer but more highly skilled staff, and focusing activity more narrowly on priority areas to maximise impact. Going forward, we will continue to collaborate on a regional basis with the nine other Councils that make up the Cardiff Capital Region (CCR) City Deal, as it transitions into a statutory Corporate Joint Committee (CJC) by April 2024. The CJC will have responsibility for regional development and in particular the areas of strategic transport, regional economic development and strategic planning. The Council will continue to work with colleagues regionally and the CJC to understand how responsibilities will be shared between the region and local authorities to ensure the most effective outcomes overall. The City Deal created a £1.2 billion fund for investment in the region for 20 years, and it is now the intention of the CJC to continue this work. This will include long-term investments focusing on raising economic prosperity, increasing job prospects and improving digital and transport connectivity. In order to play an effective part in the Corporate Joint Committee, the Council will maintain as far as possible existing investment in its transport planning, spatial planning and regeneration teams to reflect this direction of travel. The Council will be spending in the region of £2.8 million a year running these services.

These teams will ensure successful delivery of high profile regeneration projects, including the numerous regeneration projects in Porthcawl and the redevelopment of Ewenny Road in Maesteg for both housing and employment uses, where the remediation of the site is being funded by a £3.5 million Housing Viability Grant from

the CCR. In addition, through its Metro programme, the £3.8 million Porthcawl Metrolink bus facility will be completed and provide a strong signal of the Council's commitments to sustainable travel as part of the wider regeneration scheme. The completion of the £10 million redevelopment and refurbishment of the Maesteg Town Hall, in the spring of 2024, will bring state of the art community, music, performance and library facilities to the heart of the Llynfi valley, and will safeguard this 141 year old listed building for future generations.

We have also undertaken the Examination in Public (EIP) for the replacement Local Development Plan (LDP). This will be determined by Welsh Government's Planning and Environment Decisions Wales (PEDW) and, if recommended for approval could be adopted by the Council in late spring of 2024. An important part of our budget planning is making sure that it is resourced appropriately to ensure our plan is properly researched and evidenced and sets out the development planning proposals for the County Borough which will shape its future, including housing growth. There is some £116 million of Section 106 contributions that will be forthcoming from our new replacement LDP and these are essential for delivering high quality new infrastructure, such as roads, new schools and play facilities in development areas within the Borough.

More specifically, the Council has made and continues to make good progress in pursuit of the development of our main towns. These include the regeneration of the waterfront at Porthcawl, including the Salt Lake site, the redevelopment of Maesteg Town Hall as stated above, and investment in initiatives to improve the town centre in Bridgend. This includes the development of a new £80 million Bridgend College Campus on the former police station site at Cheapside, in the town centre. The construction is due to commence in May 2024 with a completed college building anticipated by September 2026.

The Council will continue to operate a number of grant funded programmes of work to support our most vulnerable groups and those furthest away from employment, including training and skills and work support programmes under the Employability Bridgend programme. The Council has been awarded over £20 million from the Shared Prosperity Fund (SPF) to undertake various programmes with partners across the County over a three year period, including training and new business start-up grants. In addition, the £18 million funding bid to the UK Government's Levelling Up Fund (LUF) for the complete refurbishment and restoration of the Grand Pavilion in Porthcawl was successful. Design work is now underway and a planning application is being submitted. It is likely that a contractor for the works will be procured in spring 2024.

### **3.1.8 Regulatory and Corporate Services**

The Council operates a number of other services which it recognises fulfil specific and important roles. In many cases these are statutory though the precise level of service to be provided is not defined in law. The main areas are as follows:

#### Regulatory Services

This is a combined service with the Vale of Glamorgan and Cardiff City Councils, for which Bridgend will contribute around £1.9 million towards a group of services that includes Trading Standards, Environmental Health, Animal Health and



Licensing (Alcohol, Gambling, Safety at Sports Grounds, Taxis etc.). These services all ensure, in different ways, that the public is protected.

As well as allowing for financial savings, the collaboration delivers greater resilience in the service and stronger public protection across all three Council areas.

### Registrars

The Council operates a Registrar service that deals primarily with the registration of Births, Deaths and Marriages. The service also undertakes Civil Partnership and Citizenship ceremonies and provides a replacement certificate facility.

### Council Tax and Benefits

The taxation service collects over £112 million in council tax from over 66,000 households across the county borough, on behalf of the Council, South Wales Police and our Town and Community Councils. Our collection rates have been impacted in recent years, firstly by the Covid-19 pandemic, then by the cost of living crisis. We are determined to regain the pre-2020 high levels of collection, but we are seizing the opportunity to reduce the cost of operating the service, by offering online services. We now offer a range of secure council tax functions online, allowing residents to self-serve at a time and location convenient to them. This will allow us to reduce the cost of running the service.

In line with many other Welsh Local Authorities the Council has reviewed its position with regards to Council tax premiums. A Council Tax premium on empty properties has been introduced and took effect on 1 April 2023 whilst a Council Tax premium on second homes is being implemented from 1 April 2024.

Benefits are funded by the central UK government, but the administration of Housing Benefit and the Council Tax Reduction Scheme falls to the Council. The Benefits Service also administers applications for Disabled Facilities Grants, Free School Meals and Distinctive School Uniform Grants.

### **3.1.9 Other Council Wide Services**

There are a number of things that the Council does that support the delivery of services but which themselves are not visible to the public. We need to maintain these services with sufficient capacity to support our services whilst making them as efficient and effective as possible. In many cases we operate such services by sharing with other organisations. Opportunities for further collaboration or sharing in these service areas has been and will continue to be explored. There are a number of proposed budget cuts against these services for 2024-25 onwards, all of which will compromise their ability to support frontline services, and may in some circumstances be potentially counter-productive, for example, in terms of enabling the collection of additional income, or by inadvertently increasing costs in other service areas.

#### Property and building maintenance

The Council continues to review its commercial property portfolio, identifying asset management opportunities and the mechanisms required to deliver a sustainable

increase in income. Alongside this, the Council is continuing to dispose of assets it no longer requires in order to deliver its services, in order to provide further investment in our capital programme.

The Council has brought together its asset management and building maintenance functions, and has centralised all premises repairs, maintenance and energy budgets into a single 'corporate landlord' service within the Communities Directorate. This enables us to better manage compliance, embed 'whole life costing' approaches into decision-making, manage the quality of work undertaken by contractors, and thereby deliver efficiencies in the management of our estate. This focus on reducing our assets and energy efficiency will be essential if the Council is to meet Welsh Government's target of all public sectors bodies being net carbon neutral by 2030. A decarbonisation strategy entitled "Bridgend 2030", was developed with the Carbon Trust and is supported with a detailed action plan, setting out how the Council will reach a net zero carbon position in Bridgend by 2030. This was approved by Cabinet in December 2022.

The service will continue to review its processes in 2024-25 including seeking further operational efficiencies and streamlined business processes, from ICT investment, improved procurement and contract management.

#### Legal services

The Council needs to maintain effective legal support for all of its services. At a time when the Council is trying to transform services it is important to bring about these changes lawfully. The service also directly supports front line services such as Education and Social Services, and is provided by a mix of permanent internal staff and external expertise when necessary. Almost half of our in-house legal team is specifically focused on child protection cases. These cases have increased in number and complexity over recent years.

The service is very lean and will have to prioritise caseloads on a risk assessed basis.

#### Finance

The Council has a central team that manages all of the financial management of the Council. This includes high level strategic advice, the Council's accounts, monitoring of financial performance and supporting the oversight and management of the Council's finances. The service fulfils certain legal requirements that ensures transparency and accountability in the way that public money is used – for example in producing accounts which are then audited and in delivering value for money in service delivery.

The Finance Section will be looking to further improve and enhance business processes to improve efficiency and also meet legislative changes. Considerable progress has been made in automating payments and the Council will continue to develop and extend this to a wider range of suppliers.

#### Human Resources (HR) and Organisational Development (OD)

With over 6,000 employees including schools, the Council needs a dedicated human

resources service. The primary role of the service is to provide professional advice, guidance and support to managers and staff on a wide range of HR and OD issues as well as provide HR services for the payment of salaries, pension, contracts and absence administration. Other services include training and development, recruitment and retention, developing employee skills and 'growing our own,' through our Graduate and Apprenticeship schemes.

Working closely with our recognised trade unions, we maintain positive and transparent employee relations arrangements.

Overall the significant workforce issues the Council is facing have led to a considerable increase in demand for these services; this is likely to continue into the new financial year as teams are restructured and new ways of working are considered.

### ICT

We are continuing to invest in the automation and digitisation of services in line with our recently approved Digital Strategy, where it is appropriate to do so, and work is ongoing to identify priority areas through the Digital Transformation Programme which will help achieve savings in future years, through the development and digitising of information-intensive processes, freeing up capacity and making efficiencies.

The ICT service is assisting the Digital Transformation Programme, supporting the changes across a range of services that in turn allow savings or improvements through more flexible working or new ways to access services. The Council spends around £5 million on its ICT services provision to support main Council activities and schools. The ICT service has focused on developing staff through the apprenticeship programme in conjunction with HR, developing skills and enabling in-house career progression.

### Procurement

The Council has a central team that provides procurement support across the range of services that we provide. Effective procurement is essential to ensuring good value for money across the Council. The central team work with services to implement corporate wide efficiencies where appropriate. The Council has adopted a Corporate Procurement Strategy which supports a number of corporate priorities. There continues to be a sustained increase in the costs of goods and services due to inflationary pressures, rise in fuel costs and shortages in the supply chain. Many tenders are being returned over the approved budget leading to additional work to re-run the process.

### Democratic Services

The Council is a democratic organisation with 51 elected members (Councillors) who make decisions, set policy direction and oversee the general performance of the Council. The number of elected members in each authority is set independently. Their remuneration is also determined by an independent panel. The Democratic Services team support all Members and ensure the appropriate arrangements are in place to comply with legislative requirements.

## Internal Audit

Our Regional Internal Audit Service is provided by a joint service that we share with the Vale of Glamorgan, Rhondda Cynon Taf and Merthyr Councils. The service carries out routine checks and investigations to ensure that the Council maintains good governance – especially as it relates to the proper accountability of money and other resources. The level of service to be provided by the joint service in 2024-25 has been reviewed.

### **3.2 The Financial Context**

3.2.1 The Council's MTFS is set within the context of UK economic and public expenditure plans, together with Welsh Government's priorities and legislative programme. The MTFS articulates how the Council plans to use its resources to support the achievement of its corporate priorities and statutory duties, including the management of financial pressures and risks over the next four years. It helps the Council to work more effectively with partners in other sectors and provides a strategy for the use of balances to meet changes in resources or demands from year to year without impacting unduly on services or council tax payers.

3.2.2 The MTFS includes:

- The principles that will govern the strategy and a four year financial forecast, comprising detailed proposals for 2024-25 and outline proposals for 2025-26 to 2027-28.
- The capital programme for 2023-24 to 2033-34, linked to priority areas for capital investment and the Capital Strategy, which will be presented for approval by Council in February 2024, along with the Treasury Management Strategy 2024-25.
- The Corporate Risk Assessment, which will be updated and included in the final MTFS in February 2024.

3.2.3 When Welsh Government announced the Final Local Government Settlement for 2023-24 in February 2023, they provided an indicative all-Wales uplift to AEF for 2024-25 of 3.1%, but stated that this was dependent on current estimates of non-domestic rates income and any 2024-25 UK budgets. No information was provided for future years.

3.2.4 The Chancellor of the Exchequer presented the Autumn Statement 2023 to Parliament on 22 November 2023. The Office for Budget Responsibility (OBR) were commissioned to prepare an economic and fiscal forecast to be presented to Parliament alongside his Autumn Statement.

3.2.5 In his Autumn Statement the Chancellor said that this was an "Autumn Statement for a country that has turned a corner. An Autumn Statement for growth." He stated that the government had delivered significant economic progress "in the face of global challenges" and that the Autumn Statement had delivered "the biggest business tax cut in modern British history" and will return tens of thousands more people into work. Announcements included reductions in employee national

insurance contributions, increases in the national living wage, support for businesses, including the extension of business rates discount and a freeze on the small business multiplier in England, and inflationary increases to benefits. According to the Office for Budget Responsibility, growth is better than expected this year but inflation has taken longer than expected to reduce, meaning interest rates have had to rise further. As a result, the OBR has downgraded its forecasts for growth for the next couple of years – 0.7% next year instead of the 1.8% previously forecast, and 1.4% in 2025, down from 1.8%.

- 3.2.6 In response to the Autumn Statement the Welsh Government Minister for Finance and Local Government said *“The Chancellor has failed to recognise the increasing pressures on public services both here in Wales and across the UK, which means there will be more incredibly difficult decisions ahead. The NHS and local authorities are facing acute challenges around social care, education, and homelessness. The continuing pressures on their budgets will have a significant impact on the future sustainability of our schools, hospitals and other vital public services.”* She summed up saying *“Today’s Autumn Statement will make a difficult process even harder, as it does nothing to ease the immense pressure on our budget and on public services in Wales.”*
- 3.2.7 Welsh Government announced their draft budget on 19 December 2023, and the provisional local government settlement on 20 December 2023. The final local government settlement is not due to be announced until the end of February 2024, so the Medium Term Financial Strategy and the budget for 2024-25 are proposed on the basis of the provisional settlement.
- 3.2.8 The Welsh Government draft budget sets out updated revenue and general capital spending plans for 2024-25, which is the final year in the three-year Spending Review period. The Minister indicated that this was a final year in which there was less funding available to meet all of their statutory commitments, let alone their priorities and ambitious Programme for Government. She also stated that following the UK Autumn Statement, their budget is now worth £1.3 billion less in real terms than when it was set in 2021. She stated that they had radically reshaped their budget so that they can focus funding on the services which matter most to people – to invest more in the NHS and to protect the core local government settlement, which in turn funds schools, social care and other vital everyday services that people rely on. Guiding principles included protecting core, frontline public services as far as possible, delivering the greatest benefit to households which are hardest hit, to prioritise jobs, wherever possible, and to work in partnership with other public sector bodies to face this financial storm together. This included investing an additional £450 million in the NHS, which is on top of the additional £425 million they made available in October for 2023-24. It also maintains the provisional Local Government settlement at 3.1%, with £1.3 million provided through the Revenue Support Grant to ensure that no authority has an increase in settlement of below 2%. The Minister did indicate that because of continued high inflation, pay pressures, high energy costs and rising demand for services, local councils will need to take difficult decisions, which may have an impact on the services they provide. She said that, in making decisions, local authorities will need to consider the impacts of their choices under the statutory requirement relating to local government.
- 3.2.9 There is a consolidation of pre-16 grant funding streams to enable local authorities to have more flexibility to react and deliver in changing circumstances, and this is at

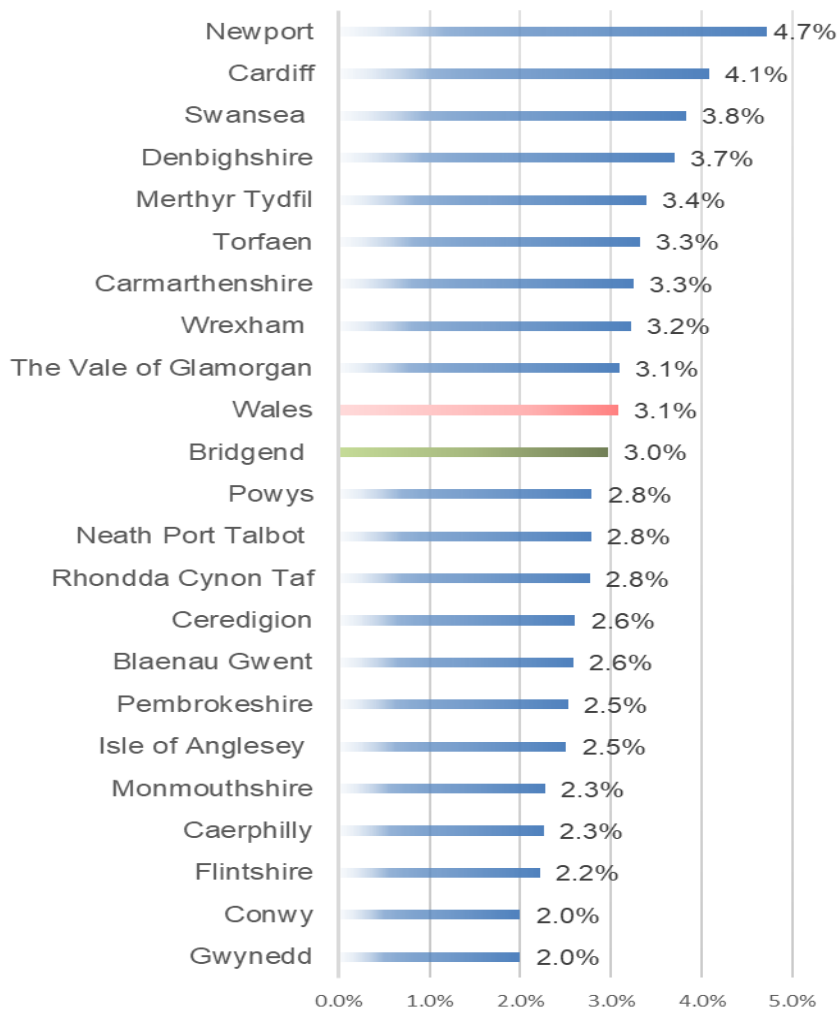
the same level of funding against similar grants provided to local authorities in 2023-24. They are also protecting the Pupil Development Grant funding that funds schools to support learners from low-income households, under their overarching equity in education objectives.

- 3.2.10 The Minister also outlined a package of additional support for Non-Domestic Rates, which included capping the increase to the Non-Domestic Rates (NDR) multiplier to 5% for 2024-25, lower than the 6.7% September CPI increase (the default inflation increase), and extending support for retail, leisure and hospitality businesses with Non-Domestic Rates bills by providing 40% relief, a reduction from the 75% relief provided in 2023-24. In addition, following revaluation of Non-Domestic Rates in 2023-24, WG is providing funding for the second year of transitional relief in 2024-25.
- 3.2.11 In terms of capital investment the Minister indicated that there were minimal changes to the multi-year allocations provided in the 2022-23 to 2024-25 budgets and that the majority of allocations for general capital would remain static.

### **3.3 Welsh Government Provisional Local Government Settlement 2024-25**

- 3.3.1 Councils received their provisional settlements from Welsh Government on 20 December 2023. The headline figure is an overall increase of 3.1% across Wales and, for Bridgend, a reported increase of 3.0% in Aggregate External Finance (AEF), which is a £7.796 million cash increase on the 2023-24 allocation. No local authority received less than a 2% increase in funding. There are not intended to be any significant changes to the methodology or the data underpinning the distribution of this settlement when the final settlement is announced at the end of February 2024. However, there may be some grant transfers into the final settlement, following work to reduce the number of separate grants paid to local authorities.

This increase for Bridgend was the tenth highest increase across all Welsh Local Authorities as illustrated in the chart below.



Source: WG Provisional LGF Settlement 2024-25

- 3.3.2 The Minister for Finance and Local Government stated ‘As we have developed the draft Budget 2024-25, which was published yesterday, we have prioritised protecting core frontline public services as far as possible; supporting the hardest hit households and prioritising jobs, where we can. We have therefore protected the indicative rise of 3.1% in the local government settlement, and in line with our focus on supporting households, this also continues to protect vulnerable and low-income households from any reduction in support through the Council Tax Reduction Scheme (CTRS).’
- 3.3.3 The Minister also stated that ‘Local authorities will need to take account of the full range of funding sources available to them, as well as the pressures they face. I encourage them to continue to carefully balance the impact of increases on household finances with the loss of support and services.’
- 3.3.4 In terms of capital funding the Minister stated that ‘With next to no increase in overall capital funding and the Welsh Government capital budget 6% lower in real terms than the current year, I have maintained the general capital funding for local authorities at £180m, the indicative level that was set last year. With soaring inflationary costs in the construction sector, I know this will mean that your authorities will have to look carefully at and prioritise your capital programmes to continue to invest to best effect in the provision of public services.’ She also

announced that she had continued to provide £20 million of capital funding in each year to enable authorities to respond to the joint priority of decarbonisation. No indications have been given for 2025-26 or beyond.

### **3.4 Settlement Implications for 2025 to 2028**

3.4.1 As mentioned above, this is the final year in the three-year Spending Review period, so no indications on funding have been provided for future years. However, recent announcements from both Welsh and UK Governments have indicated that the financial position in the next few years will be no less challenging than it is for 2024-25.

### **3.5 Transfers into and out of the 2024-25 Revenue Settlement**

3.5.1 The provisional settlement does not include any transfers of funding from Welsh Government into the Revenue Support Grant (RSG). However, Welsh Government has indicated that this may change for the final settlement as they continue to review and rationalise the number of grants that the local authority has to administer.

### **3.6 Specific Grants**

3.6.1 As part of the Welsh Government's Programme for Government, the Welsh Ministers have committed to reducing the administrative burden on local authorities, to allow them to focus on their vitally important work delivering services. At the heart of this work is their desire to ensure that local authorities are not hampered by unnecessary bureaucracy; consequently there is an amalgamation of pre-16 education grants, and work is ongoing to identify the best approach to grants in different policy areas, in collaboration with Local Government. WG expect to outline agreed changes as part of the Final Budget.

3.6.2 The picture on changes to specific grants is available at an all-Wales level for most grants, but not yet at an individual authority level. The biggest change is the rationalisation and refocusing of education specific grants, with the amalgamation of several pre-16 education grants into the Local Authority Education Grant. Many of the grants remain unchanged from 2023-24 figures, such as the Housing Support Grant and Concessionary Fares Grant, and some are yet to be finalised, including the Sustainable Waste Management Grant. There is an allocation of £93.5 million in 2024-25 to support the increased entitlement to free school meals for all primary aged pupils as agreed as part of the Plaid Cooperation agreement.

3.6.3 Welsh Government have stated that they have reprioritised £11 million from the Social Care Workforce Grant, which will impact on local authorities and social care partners. They have said that to ensure continued delivery of existing activity, including protecting spend on eliminating profit within the care of children looked after, they are reviewing planned activity and exploring efficiencies and rescoping activity until 2025-26. In addition, there is a reduction in the Communities for Work+ grant from £27 million to £17 million, and a reduction in the Bus Emergency Scheme from £42 million to £39 million.

3.6.4 Until more detailed information is made available from Welsh Government on some of these significant grants, which fund a range of important and key services within



the Council, it is prudent to retain some funding in the budget, mindful that some of it may be needed to sustain these core services.

### 3.7 Current Year (2023-24) Financial Performance

3.7.1 The in-year financial position as at 31 December 2023 is shown below.

**Table 1- Comparison of budget against projected outturn at 31 December 2023**

Directorate/Budget Area	Original Budget 2023-24 £'000	Revised Budget 2023-24 £'000	Projected Year End spend at Q3 2023-24 £'000	Projected Over / (Under) Spend 2023-24 £'000	Projected Over / (Under) Spend at Qtr 2 2023-24 £'000
<b>Directorate</b>					
Education and Family Support	137,488	145,800	146,939	1,139	1,746
Social Services and Wellbeing	92,791	99,316	111,900	12,584	12,690
Communities	30,545	34,532	34,781	249	600
Chief Executive's	24,003	25,410	26,675	1,265	248
<b>Total Directorate Budgets</b>	<b>284,827</b>	<b>305,058</b>	<b>320,295</b>	<b>15,237</b>	<b>15,284</b>
<b>Council Wide Budgets</b>					
Capital Financing	7,203	7,142	4,233	(2,909)	(2,598)
Levies	9,189	9,189	9,180	(9)	(19)
Apprenticeship Levy	650	750	788	38	19
Council Tax Reduction Scheme	16,054	16,054	15,603	(451)	(213)
Insurance Premiums	1,363	1,363	1,238	(125)	(102)
Repairs & Maintenance	670	670	630	(40)	(40)
Pension Related Costs	430	430	457	27	0
Other Council Wide Budgets	21,948	1,678	197	(1,481)	(1,399)
<b>Total Council Wide Budgets</b>	<b>57,507</b>	<b>37,276</b>	<b>32,326</b>	<b>(4,950)</b>	<b>(4,352)</b>
<b>Total</b>	<b>342,334</b>	<b>342,334</b>	<b>352,621</b>	<b>10,287</b>	<b>10,932</b>

3.7.2 The overall projected position at 31 December 2023 is a net over spend of £10.287 million comprising £15.237 million net over spend on directorates and a net under spend of £4.950 million on Council wide budgets. The overall position has slightly improved since quarter 2, but it is still showing a considerable projected net over spend position for the Council at year end, which is unprecedented and which will need to be met from reserves, both earmarked and general, if it is not eradicated during the final quarter of the year. This will put the Council at serious risk of financial sustainability going forward, especially if the Council's reserves are significantly reduced.

3.7.3 In October, the Chief Executive wrote to all members of staff to indicate that new measures were being introduced, as modelling suggested that a total of £20 million of cuts may be required to address the 2023-24 over spend as well as to fund new budget pressures in 2024-25. These included a selective vacancy freeze, not entering into any new contracts or purchasing new equipment unless absolutely necessary, and maximisation of grant and fee income. This will be further

strengthened in quarter 4 with stricter recruitment freezes, and greater checks and balances in the use of purchasing cards and general spend.

- 3.7.4 There are still a considerable number of directorate budget pressures, particularly in the Social Services and Wellbeing Directorate, which is currently showing an over spend of £12.6 million, and in respect of homelessness and home to school transport. The quarter 3 revenue budget monitoring report is also being presented to Cabinet on 16 January 2024, providing details on the reasons for the main over and under spends.

### **3.8 Medium Term Financial Strategy (MTFS) 2024-25 to 2027-28**

- 3.8.1 This section of the report sets out the proposed MTFS for the Council for the next four financial years, based on the latest information available from Welsh Government. It does not include fixed funding, expenditure or activity projections, but sets best, worst and most likely scenarios for the resources that will be available. The MTFS is reviewed regularly and amended as additional information becomes available, with the detail for future years being developed over the period of the strategy.
- 3.8.2 The development of the MTFS 2024-25 to 2027-28 is led by Cabinet and Corporate Management Board (CMB) and takes into account auditors' views, the recommendations of the Budget Research and Evaluation Panel (BREP), views of scrutiny and issues arising during 2023-24, underpinned by the ongoing aim to embed a culture of medium term financial planning closely aligned with corporate planning.
- 3.8.3 Implementation of the MTFS will continue to be led by Cabinet and CMB, supported by financial and performance data. Cabinet and CMB will seek to ensure that it is widely understood by internal stakeholders (Members, employees and Unions) and external stakeholders (citizens, businesses and partners).

### **3.9 MTFS Principles**

- 3.9.1 As well as consideration of future income and expenditure scenarios, the MTFS provides a set of clear principles which drive the budget and spending decisions over 2024-2028 and which Members and others can examine and judge the Council's financial performance against. The thirteen MTFS principles are:
1. There will be a "One-Council" approach to the Medium Term Financial Strategy with a view on long term, sustainable savings proposals that are focused on ensuring that the Council remains financially viable over the full period of the MTFS.
  2. All budget related decisions will align with the principles of the Well-being of Future Generations (Wales) Act 2015.
  3. The Council will continue to meet its statutory obligations and demonstrate how it directs resources to meet the Council's corporate priorities. Other resource strategies (including the Treasury Management Strategy and Capital Strategy) are kept under review to maintain alignment with the MTFS and the Corporate Plan.

4. The financial control system is sufficiently robust to support the delivery of financial plans and mitigate corporate risks, with adequate provision being made to meet outstanding and reasonably foreseen liabilities.
5. All services will seek to provide value for money and contribute to public value, and will continuously review budgets to identify efficiency savings.
6. Financial plans will provide an optimum balance between income and expenditure for both capital and revenue, with opportunities for generating additional income taken in line with the Council's Income Generation and Charging Policy.
7. Savings proposals are developed and include realistic delivery timescales prior to inclusion in the annual budget. An MTFS Budget Reduction Contingency Reserve will be maintained to mitigate against unforeseen delays.
8. Balances are not used to fund recurrent budget pressures or to keep down Council Tax rises unless an equivalent budget reduction or increase in Council Tax is made in the following year in recognition that balances are a one-off resource.
9. The Council Fund balance should be set at a prudent but not excessive level. This will normally be maintained at a level of 5% of the Council's net budget, excluding schools.
10. Capital investment decisions are in alignment with the Council's Capital Strategy, and mitigate any statutory risks taking account of return on investment and sound option appraisals.
11. Prudential borrowing is only used to support the capital programme where it is affordable and sustainable within the Council's overall borrowing limits and the revenue budget over the long term.
12. Decisions on the treatment of surplus assets are based on an assessment of the potential contribution to the revenue budget and the capital programme.
13. Resources are allocated to deliver transformational projects based on clear strategic plans that are kept under review by Corporate Directors to maintain alignment with the MTFS.

3.9.2 The MTFS Budget Reduction Contingency Reserve referenced in Principle 7 enables the Council to manage delays or unforeseen obstacles to the delivery of significant MTFS budget reduction proposals. No allocations have been made to date in 2023-24 from this reserve, but it is likely that this reserve will be needed going into 2024-25 due to the large number and value of budget reductions that will need to be made. The level of this reserve will be kept under review by the Section 151 officer in light of forecast difficulties in delivering specific future budget reduction proposals.

### 3.10 Council Tax

3.10.1 The 2024-25 draft Revenue Budget, shown in Table 5 below, assumes a 9.5% increase in council tax for 2024-25, which is required to enable the Council to meet the considerable financial challenges that it faces both currently and going forward, not least the ongoing pay and price pressures, along with the unprecedented number of unavoidable service pressures facing the Council as it tries to support its most vulnerable residents. This level of increase will be reviewed again following the consultation process before the final budget is agreed. Going forward an assumed annual increase of 4.5% has been included for 2025-2028.

### 3.11 MTFS Resource Envelope

3.11.1 The published provisional 2024-25 Aggregate External Finance (AEF) figure is an increase of 3.0% for Bridgend. In the MTFS 2023-24 to 2026-27, it was stated that the Council would continue to work towards a most likely scenario in its planning assumptions for 2024-25 of an annual 2% change in AEF and an assumed increase in council tax of 4.5% for 2024-25, with anticipated 0% changes to AEF for future years, recognising the ongoing uncertainty around our funding in future years. However, as stated above, as a result of the unprecedented challenges facing the Council, it is proposed to increase council tax by 9.5% for 2024-25.

3.11.2 The MTFS is regularly reviewed against service performance and external economic and fiscal information to ensure that early action can be taken as necessary to keep it and the Corporate Plan on track. This is particularly important given the current economic uncertainties, particularly in respect of fluctuating levels of inflation, in the coming months and years. In view of these uncertainties, the MTFS has been developed taking into account possible resource envelope scenarios based on percentage changes in AEF shown in Table 2.

3.11.3 Welsh Government has not given any information on likely levels of funding for 2025-26 onwards. However, indications are that the financial position will be no less challenging and that Councils should plan accordingly. Therefore, for 2025-26 onwards, given the level of funding uncertainty in future years, as well as unknown pay and price increases, we will continue to assume 0% change to AEF and an estimated council tax increase of 4.5%. However, they will continue to be monitored and will be amended as further fiscal and economic information is made known.

**Table 2 – MTFS Scenarios: % Change in AEF**

	<b>2024-25 % Change</b>	<b>2025-26 % Change</b>	<b>2026-27 % Change</b>	<b>2027-28 % Change</b>
Best Scenario	+3.0%	+1.0%	+1.0%	+1.0%
<b>Most Likely Scenario</b>	<b>+3.0%</b>	<b>0%</b>	<b>0%</b>	<b>0%</b>
Worst Scenario	+3.0%	-1.0%	-1.0%	-1.0%

3.11.4 Table 3 shows the Council's potential net budget reduction requirement based on the forecast resource envelope, inescapable spending assumptions and assumed Council Tax increases.

**Table 3: MTFS Potential Net Budget Reductions Requirement**

	2024-25 £'000	2025-26 £'000	2026-27 £'000	2027-28 £'000	Total £'000
<b>Best Scenario</b>	16,039	3,742	3,510	3,268	<b>26,559</b>
<b>Most Likely Scenario</b>	16,039	6,322	6,115	5,900	<b>34,376</b>
<b>Worst Scenario</b>	16,039	8,902	8,669	8,428	<b>42,038</b>

### 3.12 Managing within the MTFS Resource Envelope

3.12.1 Due to the impact of current year and anticipated future pressures, the amount of budget reductions required for 2024-25 is substantial. Over the period of the MTFS the financial forecast for 2024-2028 is currently predicated on £34.3 million of budget reductions being met from Directorate and Corporate budgets. However the assumptions beneath them can change quickly and with an uncertain, but no less challenging, financial settlement likely going forward, this level of reductions is likely to change going forward. They are predicated on a number of spending assumptions, including:

- Projections for demographic changes, including an ageing population and an increasing number of young people with complex disabilities living into adulthood and adding progressively to the demand for care.
- Inflationary uplifts to support specific contractual commitments, which is difficult to predict going forward following the higher levels of inflation over the past year. The consumer price index (CPI) rate recently fell to 3.9% in the 12 months to November 2023, down from 4.6% in October, which is the lowest it has been in more than two years.
- The future impact of national policies and new legislation which may not be accompanied by commensurate funding, such as the Welsh Government's commitment to eradicate homelessness, local authorities' responsibilities in respect of responding to climate change and meeting net zero carbon targets, potential additional responsibilities arising from UK government's draft Terrorism (Protection of Premises) Bill, and the ongoing implications of the Local Government and Elections (Wales) Act 2021.
- Complying with this year's budget principle of full cost recovery, where possible. Consequently fees and charges will increase by the statutory minimum or at least CPI (as at December 2023), unless determined otherwise.
- Increases in staffing costs, including a confirmed 10.1% increase in the Real Living Wage (from £10.90 to £12.00 per hour), a 9.8% increase in the national living wage from April 2024 (from £10.42 to £11.44) and its extension to 21 and 22 year olds, along with the impact of staff pay increases in both 2023-24 and 2024-25. These include the full year effect of the teachers' pay increase of September 2023 (5% increase), the unknown teachers' pay increase in September 2024 and increases for non-teachers for 2024-25, which are still to be determined.

### 3.13 Net Budget Reduction Requirement

3.13.1 Table 4 shows the current position in respect of addressing the most likely forecast budget reduction requirement of £34.3 million. It shows that £24 million of budget reduction proposals have already been identified over the period of the MTFS, including the full £16 million required for 2024-25. However, the majority of future savings relate to school delegated budgets, which may or may not be feasible going forward, and the table shows that the Council still needs to develop proposals to the value of £10.4 million. This will require some difficult decisions to be made on the range and level of services that the Council provides going forward.

**Table 4 - Risk Status of Budget Reduction Proposals 2024-25 to 2027-28**

Year	GREEN: Proposal developed and deliverable	AMBER: Proposal in development but includes delivery risk	RED: Proposals not fully developed and include high delivery risk	Budget reductions Identified so far	Budget reductions not yet developed	Total Required
	£'000	£'000	£'000	£'000	£'000	£'000
2024-25	6,044	1,604	8,391	16,039	0	16,039
2025-26	307	2	3,849	4,158	2,164	6,322
2026-27	0	0	2,453	2,453	3,662	6,115
2027-28	0	0	1,357	1,357	4,543	5,900
<b>Total</b>	<b>6,351</b>	<b>1,606</b>	<b>16,050</b>	<b>24,007</b>	<b>10,369</b>	<b>34,376</b>
Percentage of total required	18%	5%	47%	70%	30%	100%

3.13.2 Table 4 illustrates the difficult position that the Council finds itself in financially over the life of the MTFS. For 2025-28 only 43% of savings have been identified, the majority of which relates to school delegated budgets, which leaves the Council at risk of not balancing the budget. This will depend on the level of settlement that the Council receives and the total budget reductions required to balance the budget. Indications from Welsh Government are that financial settlements in future years will still be challenging and the Council will continue to face high pay and price pressures, consequently we will continue to identify options to close the gap during the remainder of the financial year and into 2024-25, at the same time seek additional funding from Welsh Government, particularly for new responsibilities.

3.13.3 All of the proposals have implications for the Council workforce given that around two thirds of the Council's net revenue budget funds pay costs. It follows that annual real terms' reductions in Council budgets over the next four years will lead to a reduced workforce over the MTFS period. The intention is to manage such a reduction through the continuation of strong vacancy management, redeployment,

early retirements and voluntary redundancies, but some compulsory redundancies will continue to be considered and could be necessary.

### 3.14 Scrutiny and Challenge

3.14.1 We will be undertaking our annual budget consultation prior to the final budget being presented to Cabinet and Council at the end of February. The aim of the consultation will be to seek views on the priority areas for residents, in order to enable us to review and set a balanced budget. It is recognised that budget planning for 2024-25 is more uncertain than ever before, and that the Council is facing even more cost pressures than experienced in previous years, as a result of the global economic circumstances arising from the cost of living crisis, high levels of inflation and the ongoing conflict in Ukraine.

3.14.2 The results will be collated and considered by Cabinet in order to further inform final decisions on the MTFs. As a result of the uncertainty surrounding the likely amount of budget pressures, both currently known and unknown, and in an attempt to give due consideration to the outcome of the scrutiny and public consultation processes, the amount of funding that had originally been set aside for additional teachers' pension costs, but which, based on the provisional local government settlement announcement, should no longer be required, has been retained centrally to provide some flexibility before the final budget is approved. This could result in changes to any of the key elements of the budget i.e. directorate budget reductions, school budgets, council tax levels or budget pressures, in the final MTFs in February.

### 3.15 2024-25 Draft Revenue Budget

3.15.1 Table 5 shows the draft revenue budget for 2024-25. The unallocated funding mentioned above is currently within the pay and price budgets in Other Council Wide Budgets, and will be re-allocated when the final budget is determined.

**Table 5 – Draft Revenue Budget 2024-25**

	Revised Budget 2023-24	Inter-Directorate Transfers	Pay / Prices	Budget Pressures	Budget Reduction Proposals	Opening Revenue Budget 2024-25	Potential In-Year Allocations for Pay and Prices *	Potential Final Budget 2024-25
	£000	£000	£000	£000	£000	£000	£000	£000
<b>Service Directorate Budgets:</b>								
Central Education & Family Support	29,400	0	105	1,700	-1,560	29,645	1,423	31,068
Schools	114,740	0	1,803	0	-5,735	110,808	5,070	115,878
<b>Education and Family Support</b>	<b>144,140</b>	<b>0</b>	<b>1,908</b>	<b>1,700</b>	<b>-7,295</b>	<b>140,453</b>	<b>6,493</b>	<b>146,946</b>
<b>Social Services &amp; Wellbeing</b>	<b>98,436</b>	<b>0</b>	<b>17</b>	<b>8,860</b>	<b>-2,323</b>	<b>104,990</b>	<b>4,188</b>	<b>109,178</b>
<b>Communities</b>	<b>32,283</b>	<b>300</b>	<b>282</b>	<b>0</b>	<b>-2,904</b>	<b>29,961</b>	<b>2,760</b>	<b>32,721</b>
<b>Chief Executives</b>	<b>25,338</b>	<b>0</b>	<b>3</b>	<b>300</b>	<b>-3,427</b>	<b>22,214</b>	<b>1,249</b>	<b>23,463</b>
<b>Total Directorate Budgets</b>	<b>300,197</b>	<b>300</b>	<b>2,210</b>	<b>10,860</b>	<b>-15,949</b>	<b>297,618</b>	<b>14,690</b>	<b>312,308</b>
<b>Council Wide Budgets:</b>								
Capital Financing	7,142				-90	7,052		7,052
Levies	9,189			446		9,635		9,635
Repairs and Maintenance	670					670		670
Council Tax Reduction Scheme	16,054					16,054		16,054
Apprenticeship Levy	750					750		750
Pension Related Costs	430					430		430
Insurance Premiums	1,363					1,363		1,363
Other Council Wide Budgets	6,539	-300	19,364	550		26,153	-14,690	11,463
<b>Total Council Wide Budgets</b>	<b>42,137</b>	<b>-300</b>	<b>19,364</b>	<b>996</b>	<b>-90</b>	<b>62,107</b>	<b>-14,690</b>	<b>47,417</b>
<b>Net Budget Requirement</b>	<b>342,334</b>	<b>0</b>	<b>21,574</b>	<b>11,856</b>	<b>-16,039</b>	<b>359,725</b>	<b>0</b>	<b>359,725</b>

\* Actual amounts will depend upon final agreed pay awards and inflationary increases / contractual increases

3.15.2 The proposed net budget for 2024-25 will be funded by:

**Table 6 – Net Budget Funding**

	£	%
Revenue Support Grant	205,006,191	56.99
Non Domestic Rates	52,971,909	14.73
Council Tax Income	101,746,816	28.28
<b>Total</b>	<b>359,724,916</b>	<b>100%</b>

### **3.16 Council Tax Implications**

3.16.1 Based on the proposed budget of £359.725 million, there is a proposed 9.5% increase in council tax for 2024-25. This is much larger increase than we would wish to make, but a combination of increasing demand for services, cost pressures, both pay and price increases, and a below inflation settlement from Welsh Government, means that this is required in order to set a balanced budget. This proposed increase will be kept under review and confirmed when the final budget is submitted for approval in February, once the consultation process has ended.

3.16.2 As mentioned above, council tax currently only provides around 27%-28% of the Council's funding. The majority of funding comes from Welsh Government, via the Revenue Support Grant and the Council's share of non-domestic rates. An increase in council tax of 1% therefore only provides around £920,000 of additional funding.

### **3.17 Inter-Directorate Transfers**

3.17.1 There is only one inter-directorate transfer included in the budget, for £300,000, and that relates to additional funding to support the interim waste collection contract, for the period 2024 to 2026, as agreed by Cabinet at their meeting on 19 September 2023. The funding was transferred from the budget set aside for emerging pressures in the MTFS 2023-2027.

### **3.18 Pay, Prices and Demographics**

3.18.1 Pay awards for teachers, National Joint Council (NJC) and Joint Negotiating Committee (JNC) staff for 2023-24 have been agreed. They included an increase of 5% on all teachers' pay scales and allowances, an increase of £1,925 or 3.88% (whichever is higher) on all NJC pay points, and an increase of 3.5% for JNC Chief Officers and Chief Executive pay points. In terms of NJC workers the £1,925 equated to a 9.42% increase for those on the lowest scale. The NJC Committee met in November 2023 and unions are starting preparations for the 2024 pay campaign as a matter of urgency, starting with consulting on and submitting a joint pay claim. No other information is available at this time. With so much uncertainty it is difficult to determine what the pay pressure will be in 2024-25 but with a staff budget of over £200 million, every additional 1% increase will add at least a further £2 million pressure to the Council's pay budget.

3.18.2 In March 2022 Bridgend County Borough Council was officially recognised as a Real Living Wage accredited employer by the Living Wage Foundation, and all BCBC-



employed staff, including social care staff, were paid at the level of the Real Living Wage. In October 2023 it was announced by the Real Living Wage Foundation that the Real Living Wage would increase by 10.1%, from £10.90 to £12.00 per hour. The rate was to be implemented as soon as possible, but by 1 May 2024 at the latest. For in-house staff this will be paid from 1 April 2024.

- 3.18.3 Funding for price inflation in 2024-25 has been mostly retained centrally to meet provision for increases in energy costs, rents, allowances and contractual commitments, which are still largely unknown, especially given current fluctuating inflation rates. The only allocation at this time is £204,000 towards the interim waste collection contract for 2024 to 2026 as outlined in the report to Cabinet on 19 September 2023. This is in addition to the virement from the unallocated funding for budget pressures from 2023-24 (shown as an inter-directorate transfer in Table 5 and in referenced in paragraph 3.17.1). A further review of allocations will be undertaken before the final budget is agreed and any necessary amendments made. Welsh Government has already announced that there is a proposed 5% increase in the business rates multiplier for next year, from £0.535 to £0.562.
- 3.18.4 Following approval of the final budget, the remaining inflationary provision will be retained centrally and allocated during the year as any unknown or unforeseen contract price inflation is agreed, in particular where the index is set after the Council's budget is approved.
- 3.18.5 In addition to increases in pupil numbers in schools in recent years, which puts pressure on school delegated budgets, there is also evidence of an increase in the older persons' population. Wales, as a whole, has an ageing population. In Bridgend, between the 2011 census and the 2021 census there has been an increase of 21.5% in people aged 65 years and over, resulting in increased pressure on a number of service areas, including residential care, home care and the assessment and care management teams.

### **3.19 Teachers' Pensions**

- 3.19.1 In October 2023 the UK Government Department for Education published the outcome of the valuation of the Teachers' Pension Scheme based upon 2020 data. The outcome confirmed a need to increase the employer contribution rate by 5% from 1 April 2024 to ensure that the Scheme continues to meet present and future obligations. This means an increase in rate from 23.68% to 28.68%. The impact of this for Bridgend is an increased cost in employer's contributions of £3.270 million per annum. Welsh Government has stated that funding for this is expected to be provided by UK Government but not until 2024-2025. The Minister has said that she would be writing to the Chief Secretary to the Treasury to press for assurances on the level and timing of this funding. As a consequence, no provision has been made in this draft budget to meet the cost of teachers' pension increases. However, there is a risk that this funding may not be forthcoming, or may not fully cover the Council's costs. If this does happen then the Council will need to find recurrent funding to meet this pressure in-year in 2024-25 and on a recurrent basis going forward into 2025-26.

### 3.20 School Delegated Budgets

- 3.20.1 Given the difficult financial position that the Council found itself in, a 2% efficiency in school budgets (£2.118 million) was included in the MTFS for 2023-24, given that school budgets account for around a third of net revenue expenditure. For 2024-25 the overall financial position of the Council has worsened, and it is impossible to set a balanced budget without requiring schools also to make cuts, given they make up a significant percentage of the Council's net budget. Therefore it is proposed to ask schools to find further savings of 5% in 2024-25.
- 3.20.2 There are a significant number of pressures on school delegated budgets for 2024-25 and beyond, not least the full year cost of the September 2023 teachers' pay award for April to August 2024 (5% increase), new pay award for teachers from September 2024, non-teachers' pay award from April 2024 and continuing high inflation. Whilst schools will need to identify ways to meet the 5% budget reduction to contribute towards the corporate budget reduction target, this will be more than offset in terms of a cash increase by the additional funding that will be provided to them during 2024-25 to offset these additional pay and price pressures, which could reach £5 million based on current estimates.
- 3.20.3 It should be noted that the 1% efficiency target is maintained for schools for 2025-26 and beyond, in recognition of the pressures stated above, potentially lower future budget settlements and mounting external pressures across Council services.

### 3.21 Budget Pressures

- 3.21.1 During 2023-24 a number of unavoidable service budget pressures have arisen for 2024-25 and future years, and they are detailed in **Appendix A**. The total of the budget pressures identified for 2024-25 is £11.306 million and this covers those pressures deemed to be unavoidable or statutory, and tries to mitigate some of the more significant budget pressures arising in 2023-24. The funding allocated is partly to enable time for transformation of services to take place and will be subject to robust ongoing financial monitoring during 2024-25. Services have not been asked to submit general budget pressure bids in this financial year, due to the challenging financial situation, so there are likely to be additional emerging pressures arising during the year for which a small provision (£550,000) has been set aside. There may also be additional pressures arising over the coming months and consequently the total pressures requirement may change between draft and final budget.
- 3.21.2 Some of the more significant pressures facing the Authority include:
- Costs associated with supporting and protecting our most vulnerable residents, especially children.
  - Support for children with additional learning needs.
  - Funding to meet contractual price increases, especially home to school transport.
  - Increased costs of commissioned services in the social care sector following the 10.1% increase in the Real Living Wage, and in general following the 9.8% increase in the National Living Wage announced by the UK government.
  - An increase in the Fire and Rescue Authority's levy on the Council to meet pay and price increases.

### 3.22 Budget Reduction Proposals

3.22.1 Budget reduction proposals of £16.039 million for 2024-25 have been identified from service budgets to achieve a balanced budget, and these are detailed in **Appendix B**. This year it has been extremely challenging to identify reductions in service budgets in order to balance the budget, and has required difficult decisions, and proposed cuts to a number of services. This level of budget reductions is unprecedented, and will have a wide ranging impact on the level of services that the Council can provide. They are not achievable easily and will have a significant impact on staff and residents alike, but are necessary in order to set a balanced budget, or council tax would have to increase by an even higher rate.

### 3.23 Partnership Working

3.23.1 As part of the MTFs process this year, and in view of the particularly challenging financial circumstances the Council faces, a commitment was also made to review each of our main strategic partnerships to identify any potential cost savings. A summary of the main findings is set out below:

- The Shared Regulatory Service (SRS), which is operated in partnership with Cardiff and the Vale of Glamorgan Councils, was asked by the partner organisations to model the service impacts of budget reductions of between 3 to 10%. Those proposals will be considered by the SRS Joint Committee in January.
- The partnerships with Halo Leisure and Awen Cultural Trust to run our leisure facilities and library and cultural facilities respectively, were also thoroughly reviewed. These key partners are delivering services at considerably less cost than when the Council provided leisure, culture and library services internally and have added considerable social value to communities in Bridgend. In recent years both partners have increasingly focussed on supporting the most vulnerable and provide a highly effective preventative offer. There will be a need with reducing Council budgets to ensure that the partnership arrangements continue to represent best value.
- The Central South School Consortium is responsible for school improvement services across Bridgend, Cardiff, Merthyr, Rhondda Cynon Taf and Vale of Glamorgan Councils. Welsh Government is currently undertaking a review of school improvement arrangements across Wales. It is unlikely that the outcome of this review will be known until summer 2024. The local authority will consider the findings of this review in due course. In December 2023 the Central South Consortium Joint Education Service Joint Committee agreed a revenue budget for 2024-25, which included an aggregate 6.6% decrease in constituent local authority contribution levels, which equates to £35,000 for Bridgend.
- It was agreed with the Cardiff Capital Region City Deal (CCRCD) that the first year's overhead and operating costs of the Corporate Joint Committee, which is now legally required to be established, would be covered from the CCRCD reserve. This had the net effect of avoiding costs for Bridgend in 2023-24 of just over £24,000. For 2024-25 the local authority contribution will remain at the same overall level as 2023-24 but will be used to fund both the CCRCD and the Corporate Joint Committee.

### **3.24 Council Wide Budgets**

- 3.24.1 Council Wide budgets include funding for the Council Tax Reduction Scheme, costs of financing capital expenditure, levies, including that for the South Wales Fire and Rescue Authority, centrally held pay and prices provisions, insurance budgets, discretionary rate relief and centrally held building related costs. A number of these budgets are fixed and unavoidable, and therefore cannot be reduced without putting the Council at risk. The higher than anticipated pay awards in recent years, soaring inflation, and unprecedented amount of budget pressures has put also additional pressure on these budgets.
- 3.24.2 The South Wales Fire and Rescue Authority covers 10 South Wales Council areas including Bridgend County. It is funded by raising a levy on its constituent Councils, based on population. For 2024-25 the levy on Bridgend, and consequently its council tax payers, is proposed to be £8,968,576, an increase of £445,886 or 5.2% from 2023-24. This is as a result of unavoidable pay and price increases. It equates to an increase of approximately 0.5% in the council tax for the County Borough. The final budget is subject to approval by the Fire and Rescue Authority at its budget meeting in February 2024 so the final increase may change.

### **3.25 Fees and Charges**

- 3.25.1 In general, fees and charges are increased by CPI (as at December 2023), subject to rounding, or in line with statutory or service requirements, except where a clear decision is taken not to do so. Schedules of fees and charges will be reported separately, as usual, under Delegated Powers and Directorates will apply the requirements outlined in the Council's Fees and Charges Policy. As a key principle, where a decision has been taken to charge for a service, the Council will aim for full cost recovery, except where there is a conscious decision which is consistent with Council priorities, recognising that the service would then be subsidised by council tax payers. Going forward, it is proposed to review fees and charges on a rolling basis as required.
- 3.25.2 A full list of all fees and charges for 2024-25 will be published on the Council's webpages once the budget has been approved for 2024-25.

### **3.26 Council Reserves**

- 3.26.1 In line with the MTFs principle 8, the Council Fund will normally be maintained at a level of 5% of the Council's net budget, excluding schools. Details of the Council's earmarked reserves position at 31 December 2023 are shown in Table 7. These have been thoroughly reviewed during 2023-24 and a number of reserves that are no longer required have been unwound. The review included an assessment of the draw down profile and re-profiling of existing earmarked reserves. A more detailed position statement will be included in the Final MTFs report to Council on 28 February 2024.

**Table 7 – Earmarked Reserves**

Opening Balance 01 Apr 23	Reserve	Movement as at Quarter 3			Closing Balance 31 Dec 23
		Net Additions/ Reclassification	Draw-down	Unwound	
£		£	£	£	£
	<b>Corporate Reserves:</b>				
50,531,437	Capital Programme Contribution	3,013,538	-	(2,098,609)	51,446,366
3,794,440	Asset Management Reserves	355,000	(420,892)	(199,362)	3,529,186
2,978,352	Major Claims, H&S & Insurance Reserves	-	-	(848,189)	2,130,163
2,892,509	Service Reconfiguration	-	-	-	2,892,509
2,263,267	Cost of Living Fund	-	(2,263,267)	-	-
3,422,660	Change Management/Digital Transformation	(141,609)	(196,367)	(120,000)	2,964,684
1,999,789	Economic and Future Resilience Fund	-	-	(293,789)	1,706,000
<b>67,882,454</b>	<b>Total Corporate Reserves</b>	<b>3,226,929</b>	<b>(2,880,525)</b>	<b>(3,559,950)</b>	<b>64,668,908</b>
	<b>Directorate Reserves:</b>				
692,947	Education & Family Support	78,363	(184,536)	(98,690)	488,084
6,076,249	Social Services & Wellbeing	2,500,000	(1,830,605)	(100,000)	6,645,643
2,752,891	Communities	130,324	(105,744)	(69,496)	2,707,974
3,101,860	Chief Executives	153,401	(747,259)	(485,594)	2,022,408
<b>12,623,946</b>	<b>Total Directorate Reserves</b>	<b>2,862,087</b>	<b>(2,868,144)</b>	<b>(753,780)</b>	<b>11,864,109</b>
	<b>Equalisation &amp; Grant Reserves:</b>				
2,074,399	Education & Family Support	(78,363)	(50,000)	(735,634)	1,210,402
436,379	Social Services & Wellbeing	-	-	(350,379)	86,000
2,845,917	Communities	-	-	(593,953)	2,251,964
346,055	Chief Executives	(153,401)	-	-	192,654
<b>5,702,750</b>	<b>Equalisation &amp; Grant Reserves:</b>	<b>(231,764)</b>	<b>(50,000)</b>	<b>(1,679,967)</b>	<b>3,741,020</b>
6,898,038	School Balances	-	-	-	6,898,038
10,109,499	Council Fund	-	-	-	10,109,499
<b>103,216,687</b>	<b>TOTAL RESERVES</b>	<b>5,857,252</b>	<b>(5,798,669)</b>	<b>(5,993,696)</b>	<b>97,281,574</b>

### 3.27 Capital Programme and Capital Financing Strategy

- 3.27.1 This section of the report deals with the proposed Capital Programme for 2023-24 to 2033-34, which forms part of, but extends beyond the MTFs. It has been developed in line with the MTFs principles and reflects the Welsh Government draft capital settlement for 2024-25, which provides General Capital Funding (GCF) for 2024-25 of £180 million across Wales and of £7.965 million for the Council for 2024-25, of which £3.929 million is un-hypothecated supported borrowing, with the remaining £4.036 million provided through general capital grant. This is £43,000 less than in 2023-24. In announcing this funding the Minister for Finance and Local Government said “*With soaring inflationary costs in the construction sector, I know this will mean that your authorities will have to look carefully at and prioritise your capital programmes to continue to invest to best effect in the provision of public services.*”
- 3.27.2 The original budget approved by Council on 1 March 2023 has been further revised and approved by Council during the year to incorporate budgets brought forward from 2022-23, slippage into 2024-25 and any new schemes and grant approvals. A review has also been undertaken of the capital resources available to the Council, along with the capital pressures that it faces. Due to the limited capital resource available, following a number of years of significant investment in the Council’s

infrastructure, service managers have not been asked to submit capital bids for funding at this stage, although it is accepted that there are a number of capital pressures that will need financing going forward, including regeneration, decarbonisation, homelessness and digitalisation. Given limited capital resources and increasing costs of contracts, the Council will need to make difficult decisions about which capital schemes it can afford to progress, which will involve prioritisation about existing and future schemes, as not all will be affordable.

3.27.3 There are also other financial pressures arising as a result of the impact of the ongoing war in Ukraine and cost of living crisis, which are being seen in existing tender prices, and will continue to do so for some time going forward, placing pressure on the capital programme overall, including:

- Increased prices of materials, as a result of higher inflation rates, sometimes up to 25% higher than previously estimated;
- Supply chain difficulties leading to higher prices and delays in schemes being completed;
- Inability to recruit to key posts, both within the Council and companies we contract with, resulting in higher wages and overall contract costs;
- Additional requirements on schemes to achieve Welsh Government’s Net Zero commitments, which includes an aim of collectively achieving net zero across the Welsh public sector by 2030. This will lead to changes in the way we design and manage our assets, which will likely result in increased costs.

3.27.4 Following approval by Council of the Capital Strategy in February/March each year, and the subsequent quarterly monitoring reports to Cabinet and Council, any amendments to the capital programme are usually dealt with during the year rather than just as part of the MTFS. The latest capital programme was approved by Council in October 2023 and any further changes will be included in the updated capital programme presented to Council for approval on 7 February 2024 or the capital programme to be included in the final MTFS to be approved by Council on 28 February 2024.

3.27.5 The capital programme contains a number of annual allocations that are met from the total general capital funding for the Council. The proposed allocations are shown in Table 8 below.

**Table 8 – 2024-25 Proposed Annual Allocations of Capital Funding**

	<b>Proposed 2024-25 £'000</b>
Highways Structural Works	340
Carriageway Capital Works	250
Disabled Facilities Grant	1,950
Housing Renewal / Empty Property Schemes	100
Minor Works	1,130
Community Projects	50
Corporate Capital Fund (Renewals / Match Funding)	200

Street lighting / Bridge infrastructure replacement	400
ICT equipment replacement	400
2030 Decarbonisation	400
<b>Total</b>	<b>5,220</b>

### **3.28 Capital Receipts**

- 3.28.1 The disposals strategy for the period to 2030 is currently being formulated and it is anticipated that the majority of the receipts will emanate from the sale of sites within the Porthcawl Waterfront Regeneration Area. Whilst this will be the main focus of the disposal programme in the immediate future, there are two other large sites at Ewenny Road, Maesteg and at Parc Afon Ewenni, Waterton, Bridgend that will be brought forward for sale within this period. These, together with a number of smaller sites that are likely to be declared surplus to Council use, will make up the disposal programme.
- 3.28.2 Capital receipts from property disposals are subject to the exchange of contracts, so it is prudent not to commit them until we have a contractual agreement.

### **3.29 Prudential (Unsupported) Borrowing**

- 3.29.1 Total Prudential Borrowing taken out as at 1 April 2023 was £46.063 million, of which £32.2 million was outstanding. It is estimated that the total borrowed will increase to £51.844 million by the end of 2023-24.
- 3.29.2 Future prudential borrowing could include an estimated £1.822 million towards the Bridgend Smart System and Heat Programme, £0.5 million towards the cost of fleet vehicles replacement, £0.5 million towards the refurbishment of Community Children's Play Areas and £0.5 million towards Highways' Refurbishments.

## **4. Equality implications (including Socio-economic Duty and Welsh Language)**

- 4.1 A high level Equality Impact Assessment (EIA) will be carried out and included within the Final MTFS in March 2024. The high level EIA considers the impact of the strategy, policy or proposal on the nine protected characteristics, the Socio-economic Duty and the use of the Welsh Language.
- 4.2 The proposals contained within this report cover a wide range of services and it is inevitable that the necessary budget reductions will impact on the local population in different ways. In developing these proposals, consideration has been given to their potential impact on protected groups within the community and on how to avoid a disproportionate impact on people within these groups.

## **5. Well-being of Future Generations implications and connection to Corporate Well-being Objectives**

- 5.1 The Well-being of Future Generations (Wales) Act 2015 provides a framework for embedding sustainable development principles within the activities of Council and has major implications for the long-term planning of finances and service provision.

The 7 well-being goals identified in the Act have driven the Council's seven well-being objectives.

- 5.2 The well-being objectives are designed to complement each other and be part of an integrated way of working to improve well-being for people in Bridgend County. In developing the MTFS, officers have considered the importance of balancing short-term needs in terms of meeting savings targets, with safeguarding the ability to meet longer-term objectives.
- 5.3 The proposals contained within this report cover a wide range of services and it is inevitable that the necessary budget reductions will impact on the wellbeing goals in different ways. A Well-being of Future Generations Assessment will be undertaken on proposed individual projects and activities where relevant and will feed into specific reports to Cabinet or Council.
- 5.4 The Council's approach to meeting its responsibilities under the Well-being of Future Generations (Wales) Act 2015, including acting in accordance with the sustainable development principle, is reflected in a number of areas within the Medium Term Financial Strategy, not least:

<b>5 Ways of Working</b>	<b>Examples</b>
Long Term	<ul style="list-style-type: none"> <li>• Outlining the impact of a number of different funding scenarios (Best, Most Likely and Worst) to provide an element of flexibility to the Council.</li> <li>• Majority of savings generated from making smarter use of resources with service reductions kept to a minimum and only as a last resort.</li> <li>• The development of a Capital Strategy and 10 year capital programme which reflects the Council's affordability in terms of capital receipts and borrowing.</li> <li>• Investment in capital schemes that support the Council's corporate priorities and benefits the County Borough over a longer period.</li> </ul>
Prevention	<ul style="list-style-type: none"> <li>• Investment in preventative measures to reduce the burden on more costly statutory services.</li> </ul>
Collaboration	<ul style="list-style-type: none"> <li>• Savings generated from collaboration and integrated working.</li> </ul>
Integration	<ul style="list-style-type: none"> <li>• Explicit links between the Corporate Plan, the Capital Strategy, the Treasury Management Strategy and the Medium Term Financial Strategy</li> </ul>
Involvement	<ul style="list-style-type: none"> <li>• A robust budget consultation exercise, including surveys, community engagement stands and social media debates, to inform proposals.</li> </ul>

- 5.4 The above features are aimed at ensuring the Council's finances are as healthy as they can be for future generations. Although resources are limited, they have been targeted in a way that reflects the Council's priorities, including the seven well-being goals included in Bridgend's Well-being Plan, and this is reflected in the relevant appendices. Where possible, the Council has aimed to protect front line services



and invest to save, with budget reductions targeted at making smarter use of resources, commercialisation, collaboration and transformation. The Well-Being of Future Generations (Wales) Act 2015 Assessment is attached at **Appendix C**.

## **6. Climate Change Implications**

- 6.1 The local authority's 'Bridgend 2030 – Net Zero Carbon Strategy' and Welsh Government's carbon reduction commitments will also be addressed through the Medium Term Financial Strategy, where funding allows, particularly through capital investment. Specifically they will be addressed through a number of schemes, including the School Modernisation Programme, Ultra Low Emission Vehicles, and a recurrent 2030 decarbonisation capital budget, amongst others. However, due to financial constraints, our ambition to achieve Net Zero 2030 may be compromised.

## **7. Safeguarding and Corporate Parent Implications**

- 7.1 The Medium Term Financial Strategy is aligned with BCBC's Corporate Parenting Strategy, and provides substantial investment in children's services through revenue budget pressures.

## **8. Financial Implications**

- 8.1 This report outlines the financial issues that Council is requested to consider as part of the 2024-25 to 2027-28 MTFS. The Council's Section 151 Officer is required to report annually on the robustness of the level of reserves. The current and future anticipated level of Council reserves is sufficient to protect the Council in light of unknown demands or emergencies and current funding levels. It must be emphasised that the biggest financial risks the Council is exposed to at the present time relates to the uncertainty of Welsh Government funding, both generally for local government into the medium term with recent one-year settlements, and specifically for some of the pressures the Council is currently facing in its service areas, the increasing difficulty in the delivery of planned budget reductions as well as the identification of further proposals. Therefore, it is imperative that the Council Fund balance is managed in accordance with the MTFS Principle 9, as set out in the MTFS, and it is essential that revenue service expenditure and capital expenditure is contained within the identified budgets.
- 8.2 The Section 151 Officer is also required to report to Council if they do not believe that they have sufficient resource to discharge their role as required by section 114 of the Local Government Act 1988. Members should note that there is currently sufficient resource to discharge this role.
- 8.3 The proposed budget includes estimates which take into account circumstances and events which exist or are reasonably foreseeable at the time of preparation. However, there is always a risk of change, as evidenced by the volatile economic environment of the last 12 months. Subject to the risks identified the proposed MTFS provides a firm basis for managing the Council's resources for the year 2024-25 and beyond.
- 8.4 However, the extremely challenging financial situation that the Council is facing, currently and in the coming years, cannot be under-stated. The Council's provisional settlement was less than the current rate of inflation, and the Council has no firm guarantee on what funding it may receive towards teachers' pensions. In addition,

there are significant service pressures facing the Council going into 2024-25, including those leading to the current projected £10.287 million over spend for 2023-24. There is not enough funding within the provisional settlement to meet these costs, let alone new emerging pressures. The only way to mitigate them is through service reductions or higher increases in council tax. The Council's reserves are falling, and there is little capacity to establish new reserves, so using reserves to balance the budget is not a robust or long term solution, particularly in light of the fact that these financial challenges are still likely to be facing us into 2025-26 and possibly beyond. All of these factors must all be taken into consideration when approving the budget for 2024-25 onwards.

## **9. Recommendations**

- 9.1 To consider the information contained in the report and attached appendices.
- 9.2 To determine whether to make any comments or recommendations for consolidation and inclusion in the report to Cabinet on the draft MTFs, including the proposed budget pressures and budget reduction proposals within the remit of this Scrutiny Committee, as part of the budget consultation process.

## **Background documents**

Individual Directorate Monitoring Reports  
Provisional Local Government Revenue and Capital Settlements 2024-25

## BUDGET PRESSURES 2024-25 TO 2027-28

			2024-25	2025-26	2026-27	2027-28
Ref	Directorate	Pressure	Recurring £000	£000	£000	£000
EFS1	Education and Family Support	Additional funding for learner support to meet the costs of increased demand for Bridgend pupils in out of county placements, as a result of insufficient space at Bridgend schools. Funding also for increased demand for additional learning needs support at schools, in particular complex medical needs, sensory support and communication and relationship support.	500			
EFS2	Education and Family Support	Increased costs for Home to School Transport as a result of higher costs being experienced following re-tenders, mainly as a consequence of shortage of drivers and increased fuel costs.	1,200			
EFS3	Education and Family Support	Revenue to support the Annual Service Payments for the Sustainable Communities for Learning (School Modernisation) Programme Band B Bridgend West Schemes under the Welsh Government's Mutual Investment Model, whereby 81% of the annual revenue cost is met by WG and 19% by the local authority over a period of 25 years.		137	684	
EFS4	Education and Family Support	Balance of £3.5m budget pressure outlined in reports to Cabinet and Council in September 2023 to address the recommended levels of resourcing for children's services, outlined in the report to the Council by the Institute of Public Care (IPC), following a review of service provision and demand. The total cost of the recommended way forward was £3.5m and £1m of this was funded via the 2023-24 budget for social services. This funding is required to strengthen the Council's statutory safeguarding accountabilities, specifically for Early Help and Edge of Care.	500			
SSW1	Social Services & Wellbeing	Funding for pay and price pressures within social services commissioned services.	3,360			
SSW2	Social Services & Wellbeing	Balance of £3.5m budget pressure outlined in reports to Cabinet and Council in September 2023 to address the recommended levels of resourcing for children's services, outlined in the report to the Council by the Institute of Public Care (IPC), following a review of service provision and demand. The total cost of the recommended way forward was £3.5m and £1m of this was funded via the 2023-24 budget. This funding is required to strengthen the Council's statutory safeguarding accountabilities, particularly Information, Advice and Assistance (IAA) and locality social work teams .	2,000			
SSW3	Social Services & Wellbeing	Increased costs of home care for adults with learning disabilities, as a consequence of an increase in the number of hours covered, and an increase in the complexity of need.	2,000			

			2024-25	2025-26	2026-27	2027-28
Ref	Directorate	Pressure	Recurring £000	£000	£000	£000
SSW4	Social Services & Wellbeing	Additional residential / nursing placements costs due to new admissions for older people and older people with mental health needs. Staffing costs have increased to manage the more challenging needs of residents.	1,000			
CEX1	Chief Executive	Increase in legal fees for children's services due to increased numbers of cases requiring King's Counsel, increased complexity and costs of cases.	300			
CW1	Council Wide	Increase in Fire Service Precept to cover pay and price increases. The final budget is subject to approval by the Fire and Rescue Authority at its budget meeting in February 2024 so the final increase may change .	446			
CW2	Council Wide	To mitigate emerging pressures, details for which are yet to be finalised. To be allocated in line with need and reported through quarterly monitoring reports.	550			
<b>Total Budget Pressures</b>			<b>11,856</b>	<b>137</b>	<b>684</b>	<b>0</b>

**Budget Reduction Proposals 2024-25 to 2027-28**

Ref.	Budget Reduction Proposal	Impact, including on 5 Ways of Working as set out in the Well-being of Future Generations Act	Budget 2023-24 £'000	Total Budget Reduction 2024-2028 as % of 2023-24 Budget	2023-24 Budget Reductions £'000	Indicative 2024-25 £'000	Indicative 2025-26 £'000	Indicative 2026-27 £'000	Indicative 2027-28 £'000
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RAG STATUS KEY	
<b>RED</b>	Proposals not fully developed and include high delivery risk
<b>AMBER</b>	Proposal in development but includes delivery risk
<b>GREEN</b>	Proposal developed and deliverable

**EDUCATION & FAMILY SUPPORT**

**CENTRAL EDUCATION & FAMILY SUPPORT**

EDFS1	Reduction in staff mileage budgets	During the pandemic, most meetings were arranged virtually, instead of in person. This arrangement has continued in part with hybrid working, although there are clear cases where in-person meetings are essential. The result is that spend on mileage is less than pre-pandemic levels, and budgets can be reduced accordingly with limited impact on service provision, but positive benefits for achieving net carbon zero.	139	13%	0	18			
EDFS2	Directorate Vacancy Management Factor	The introduction of an average 3% vacancy factor across the directorate - excluding schools, front-line services and grant-funded and income-generating posts. Recruitment has been an issue across the Council in recent years and there have been underspends in many services which cannot recruit to vacant posts. This target will need to be managed carefully and reviewed to ensure it is achievable.	11,400	3%	0	342			
EDFS3	Cessation of the Meals-at-Home Service	While there could be a significant redundancy cost, redeployment options could be explored to mitigate this risk. A public consultation would be required prior to determination by Cabinet.	48	100%	0		48		
EDFS4	Reduction of Nursery provision	The current arrangements for Nursery provision in Bridgend are in excess of the statutory requirements and are above what many other local authorities across Wales provide. This budget reduction proposal would reduce nursery provision to the statutory minimum requirement and discontinue full-time provision for 'rising 4s'. There could be a negative impact on Welsh-medium education, particularly in relation to the development of the Welsh language in respect of rising three- and four-year-olds This could potentially have a detrimental impact on educational standards.	2,150	100%	0		1,254	896	

**Budget Reduction Proposals 2024-25 to 2027-28**

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EDFS5	Merging of schools - closure of infants school and merging with a junior school to create primary school provision.	This will be challenging to achieve due to a range of operational and policy considerations. It is possible that this will result in redundancies.	£114.7m - ISB Budget	0.17%	0		113	80	
EDFS6	Proposed to close 'small schools' as they become more and more unviable.	This will be challenging to achieve due to a range of operational and policy considerations. It is possible that this will result in redundancies.	£114.7m - ISB Budget	0.36%	0		239	171	
EDFS7	Income generation opportunities within the Music Service	Interest in developing a training function for schools provided by the Bridgend Music Service but this has not been costed and at a time when schools are looking to manage their service level agreements (SLAs) very carefully, this might not be possible. The national music service grant is subsidising this at the moment.	N/a - new income budget proposal	N/a	0	3	2		
EDFS8	Increase price of school meals by 30p (saving is limited due to the roll out of the universal primary free school meals (UPFSM) initiative)	The cost of school meal in Bridgend is currently one of the lowest in Wales. It is anticipated that an increase of 30p per meal would still see Bridgend as being in the bottom quartile of school meal cost across Wales. It is worth noting that there may be a decline in the take-up of a school meal following previous price increases and this may negate any savings.	1,216	2%	0	30			
EDFS9	Cessation of Adult Community Learning (ACL) provision	This would result in staff redundancies. There could be alternative options available via external partners. This saving could lead to the partnership being weakened. There will also be a loss of presence felt within local communities.	149	100%	0	149			
EDFS10	Reduction in Education Welfare Service	If the Education Welfare Service were reduced, school attendance could reduce. Given the negative impact the pandemic has had on school attendance rates (a reduction of 6% across the county borough), it is important that this service is maintained should the local authority want to support improvements in school attendance and, in turn, improve outcomes for pupils.	575	24%	0		136		

**Budget Reduction Proposals 2024-25 to 2027-28**

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Page 55 EDFS11	Reduction in contribution to Central South Consortium	Welsh Government is currently reviewing school improvement arrangements in Wales. The review is due to report in late spring/early summer 2024. We would look to reduce some of the central administrative functions rather than frontline services (improvement partners/principal improvement partners).	535	7%	0	35			
EDFS12	Educational Psychology Service - Reduction in equipment, mileage and staff	This may result in educational psychologists not using latest test materials for their assessments which may mean results are invalid. This could also result in a potential reduction in in-person visits to schools and an increase in online sessions. This could result in the local authority being unable to meet its statutory duties under legislation, as the statutory role of educational psychologists could not be met due to reduced capacity. The local authority could be open to legal and tribunal challenge due to missed timescales and failure to meet its statutory duties. Unidentified needs of learners and significant placement breakdowns could lead to an increase in out-of-county specialist placements requested at additional cost.	383	10%		38			
EDFS13	ALN Statutory Team - reduction to staffing structure	The local authority could be unable to meet its statutory duties. The local authority could be open to legal and tribunal challenge due to missed timescales.	184	9%		17			
EDFS14	Early Years ALN, Cognition and Learning and Complex Medical and Motor Impairment - review of pay grades, reduction in staffing numbers	There could be a reduction in training offered to schools. The team may be unable to oversee the Observation and Learning Resource Centres at the current level. The early identification of needs of pupils may not be identified as quickly as desired. Schools may not have expertise to support pupils and needs escalate.	528	9%		50			
EDFS15	The Bridge Alternative Provision - staffing reductions and charging schools for hospital education	The setting may be unable to offer pupils the option to continue their studies through the medium of Welsh (previous Estyn recommendation). There could be insufficient staff to pupil ratios which could have potential safeguarding risks and limit the number of pupils The Bridge is able to accommodate.	1,643	5%		81			

**Budget Reduction Proposals 2024-25 to 2027-28**

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Page 56 EDFS16	Learner Support - staffing reductions	There is a statutory requirement to support young people with additional learning needs up to the age of 25. This saving could result in schools being unable to effectively manage additional learning provision, therefore potentially causing more local authority individual development plans which could cost the local authority more. This could result in an increased risk of tribunals.	157	10%		16			
EDFS17	School Modernisation budgets - review of staffing and non-staffing budgets	This could result in challenges in respect of site maintenance. This could also impact on the delivery of some capital projects.	209	11%		22			
EDFS18	Sensory Team - Hearing and visual impairment - review of staffing and non staffing budgets	This could result in a failure to meet statutory duties for hearing impaired (HI) and visually impaired (VI) learners. Learners with a HI and VI may be unable to access visits and in class support, modified resources and the school curriculum. This could result in the Learning Resource Centre not being staffed fully.	734	5%		35			
EDFS19	Communication and Relationships Team - Referrals only accepted for pupils who are at risk of permanent exclusion and placement breaking down. No longer completing observations for the ND Pathway	This could result in schools not following the local authority graduated response due to waiting times of support being implemented. Pupils placed on reduced timetables while schools await action plans could increase. This could result in pupils not progressing on the Neurodevelopmental Pathway due to specialist teachers being unable to complete professional recommendations.	1,210	12%		142			
EDFS20	Welsh in Education Strategic Plan (WESP) - reduction in translation services and review of staffing	This could result in a less co-ordinated approach to increasing Welsh-medium education and seeking opportunities to engage in activities through the Welsh-medium. WESP Coordinator to translate which would impact the ability to meet targets set within the WESP and could lead to a failure in meeting Welsh Government targets to increase Welsh-medium education.	10	100%		10			
EDFS21	School Music Service - cease payments of all Four counties ensemble financial commitments, cease all hire of vehicles for concerts etc	No offer of collaborative Four Counties activities to learners.	85	8%		7			



**Budget Reduction Proposals 2024-25 to 2027-28**

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EDFS22	Review of Home to School Transport	While transport for Nursery children is non-statutory, if this were to be removed, there could be negative impact on pupils attending Welsh-medium and faith school nursery settings in particular although numbers are relatively low (<100). Home-to-school transport for Post-16 students is non-statutory. This could result in an increased number of young people not in education, employment or training. These cuts could impact on school attendance.	8,625	9%			792		
EDFS23	Reduction in Catering Services maintenance budget	This could mean a reduction in the purchase of replacement equipment for kitchens and an inability to comply with new refuse legislation from April 2024 for food recycling. This could have an impact on the local authority's resilience to maintain school kitchens effectively.	2,195	7%		154			
EDFS24	Review of staffing structure within the Education Directorate Support Unit (EDSU)	This could result in several challenges within the directorate's business function arm including the ability to coordinate correspondence, respond to Welsh Government requests and support administrative activity.	661	10%		63			
EDFS25	Review of staffing structures and non-staffing budgets within the Corporate Health and Safety Unit (CHSU)	This could result in less specialist health and safety support available across the organisation and may require the local authority to purchase additional external support if required at a later date.	411	10%		40			
EDFS26	Review of staffing structure within Pupil Services	This could result in the directorate having less ability to discharge statutory functions (that is, school admissions, child performance licensing, chaperone licensing, child employment and the appointment of local authority governors).	197	9%		18			
EDFS27	Review of staffing structures within Early Help	This could result in increased referrals to statutory services such as Social Care, and Child and Adolescent Mental Health Services (CAMHS). This could result in reduced support for learners, parents and carers.	1,389	10%		132			

**Budget Reduction Proposals 2024-25 to 2027-28**

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Page 58 EDFS28	Youth Support - redistribution of resources including the provision of a mobile youth support facility	This could result in a lack of appropriate spaces for young people to socialise can lead to them becoming isolated which in turn has a negative impact on their emotional wellbeing and mental health. This impact could be mitigated by the use of the new mobile youth provision vehicle.	383	7%		26			
EDFS29	Early Years and Childcare Team - reduction to project delivery budget (for example, training and grants available to childcare settings)	This could result in reduced training opportunities for the sector and the possibility of the team being unable to meet statutory requirements.	550	3%		14			
EDFS30	Edge of Care Services - staffing restructure	This could result in a reduction of services to children and families.	907	9%		84			
EDFS31	Youth Justice Service - review of staffing and non-staffing budgets	Loss of external provision could mean that the Bridgend Youth Justice Service would need to deploy an alternative operating model which may result in a decreased offer to young people.	373	9%		34			
<b>Total Education and Family Support</b>						<b>1,560</b>	<b>2,584</b>	<b>1,147</b>	<b>0</b>

**Budget Reduction Proposals 2024-25 to 2027-28**

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<b>SCHOOLS</b>									
SCH1	Efficiency savings against School Delegated Budgets - 5% in 2024-2025 then 1% per annum.	It is important to note that some of this impact may be mitigated by the financial support provided to schools from the local authority in assisting schools to meet cost pressures in relation to pay and pensions, and energy. Further to discussion with headteachers, the following potential impacts have been identified: 1. Risk of increased school deficit positions; 2. Potential to result in some teacher and other staff redundancies; 3. Increase in class sizes; 4. Loss of interventions; 5. Increase in staff absence; 6. Low staff morale; 7. Increased workload; 8. Reduced curriculum offer; 9. Reduced leadership/strategic thinking time; 10. Potential inability to meet statutory requirements; 11. Decrease in adult support in classrooms; 12. Increase in pupil exclusions; 13. Decline in standards; 14. Reduction in ability maintain school buildings; 15. Limited extra-curricular activity; 16. Increase in referrals for behaviour support; 17. Reduced support for learners with additional needs; 18. Reduction in professional learning opportunities; 19. Loss of expertise due to teachers and senior leaders leaving the profession.	£114.7m - ISB Budget	8% total (5% for 24-25, 1% per annum thereafter)	2,118	5,735	1,147	1,147	1,147
<b>Total Schools</b>						<b>5,735</b>	<b>1,147</b>	<b>1,147</b>	<b>1,147</b>
<b>Total Education &amp; Family Support Directorate</b>						<b>7,295</b>	<b>3,731</b>	<b>2,294</b>	<b>1,147</b>

**SOCIAL SERVICES AND WELLBEING**

SSW1	Reduction in staff mileage budgets	During the pandemic most meetings were arranged virtually, instead of in person. This arrangement has continued in the main since then with hybrid working, although there are clear cases where in-person meetings are essential, with the result that spend on mileage is less than pre-pandemic levels, and budgets can be reduced accordingly with no impact on service provision, but positive benefits for achieving net carbon zero.	585	22%	0	128			
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**Budget Reduction Proposals 2024-25 to 2027-28**

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SSW2	Directorate Vacancy Management Factor	The introduction of an average 3% vacancy factor across the directorate - excluding front line services and grant funded and income generating posts. Recruitment has been an issue across the Council in recent years and there have been underspends in many services which cannot recruit to vacant posts. This target will need to be managed carefully and reviewed to ensure it is achievable.	8,456	3%	0	255			
SSW3	Non Residential Charges Income Generation	Review of the service pricing model and increasing unit costs with a view to generating additional income. Based on unit cost increase of 7.5%. Services are provided to vulnerable adults following an assessment of need. There is risk that individuals will cancel care packages and not have their needs met which could result in higher packages of care required in the future cost and/or an increase in debt recovery. Welsh Government has set a maximum charge of £100 per week that can be charged to an individual for non-residential care, so for those people already paying the maximum amount no additional income will be generated. In terms of flat rate charges such as Transport and Meals, no additional income can be generated under the current regulations.	4,235	2%	0	75			
SSW4	Remodelling Day Opportunities	As part of the wider prevention and wellbeing agenda the service is reviewing all daytime opportunities to create environments in vibrant and compassionate communities that offer a wide and diverse opportunity. This will enable the department to review how the localised community hubs are operated and managed. This will include transport arrangements, management structures and overall operation and service that is delivered. The review will include a rebalance of who operate day time services in Bridgend but could reduce the numbers attending and /or a reduction in current service provision.	3,382	6%	0	200			
SSW5	Direct Payments Reimbursements	Invest to save proposal approved to fund a staff member to manage individual direct payment cases and action surplus fund reclaims to reduce overall spend. The savings target is net of the costs of implementing this proposal.	6,016	4%	0	250			
SSW6	Achieve better value for money by Cabinet considering a recommendation to extend the Healthy living partnership	Extending the contract by up to 5 years gives BCBC some certainty on service delivery and enables stability to rebuilt within the contract prior to determining any longer term plans in line with Bridgend's strategy for leisure and it's contribution to wellbeing. The longer period created allows for a reprofiling of related services and management fee. The base management fee is also included in a proposal for 2024 - see SSW21.	1,399 (Management Fee)	14%	0				200

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**Budget Reduction Proposals 2024-25 to 2027-28**

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Page 61 SSW7	Review opportunities to amend the current energy payment arrangements for the leisure contract	A formal review and extension of contract could enable a change to how energy is paid for within the partnership with a positive impact on costs. Halo currently pay their energy bills directly but if BCBC were to pay there is greater economies of scale and potential tax savings. It would likely need a contract extension and review of the contract to justify such a change.	259	17%	0	45			
SSW8	Review the full repairing lease aspect of the Health Living Partnership Programme contract and opportunities to invest differently or less within the leisure estate	The poor condition and need for investment of the leisure assets was a key driver in the development of the healthy living partnership and there have been improvements and scheduled maintenance at all venues since 2012. Council may wish to review how much funding it wishes to be spent on asset repairs and maintenance and whether the full repairing lease can be reviewed. Some small reductions may be possible by reviewing options for investment. The impact would be increased pressure on the capital/minor works programme to cover repair and replacement requirements and potentially not all investment needs would be met. The contractual implications of the outcome of the review will need to be considered.	1,399 (Management Fee)	4%	0	50			
SSW9	Review the operating costs of leisure facilities	The operating costs of the leisure buildings have progressively improved since 2012 and as such the financial savings from building closures have reduced. A review of opening hours will deliver some efficiencies in 2024. A broader leisure strategy is being developed which will inform the remodelling of leisure in the county borough for future years.	1,399 (Management Fee)	2%	0	30			
SSW10	Redevelop the indoor bowls arena space and explore redevelopment for other purposes that offer increased income generation	The operation of the indoor bowls hall at Bridgend Life Centre generates operating costs that are difficult to cover based on the seasonal usage by the indoor bowls club. Any changes to indoor bowling would not be popular and may have a negative impact on the Council's wellbeing goals. The development of the wellbeing hub inside the bowls hall has improved usage by downsizing the number of bowling rinks already. With investment there may be possibilities for seasonal increased income generation. Potential need for alternative community venue for indoor bowls. Feasibility study would be required during 2024/25.	1,399 (Management Fee)	2%	0		10	10	10

**Budget Reduction Proposals 2024-25 to 2027-28**

Ref.	Budget Reduction Proposal	Impact, including on 5 Ways of Working as set out in the Well-being of Future Generations Act	Budget 2023-24 £'000	Total Budget Reduction 2024-2028 as % of 2023-24 Budget	2023-24 Budget Reductions £'000	Indicative 2024-25 £'000	Indicative 2025-26 £'000	Indicative 2026-27 £'000	Indicative 2027-28 £'000
SSW11	BCBC to waive protections on concessionary pricing and discounted rates for the more vulnerable in leisure settings	These categories of user have been developed in line with the terms of the leisure contract seeking to support our most vulnerable by reducing cost as a barrier to accessing services that support wellbeing. There has been success in this and large numbers of people benefit from concessions including the means tested access to leisure scheme. This subsidy could be removed but risks would include levels of participation reducing and also related income. Many of the beneficiaries in this category are means tested. This may challenge the socio economic duty. These individuals are part of communities which have the lowest mortality rates and the highest burden of chronic disease in the county borough.	1,271	1%	0	15			
SSW12	BCBC to curtail its annual grant contributions to community centres operated on behalf of the Council	BCBC continues to pay an annual grant based on historical amounts paid to community centres operated on our behalf that are run by voluntary management committees. The costs of operating centres will have increased and the pandemic will have been challenging for many centres. The council could continue removing or reducing its grants although this may see some centre management groups curtailed and venues closed. The grants support day to day operating costs although amounts have not been inflated for many years. These grants have not been uplifted for a significant length of time. These are also located in some of the most deprived areas of the borough. If the centres ceased to operate the Council will have to determine the future use of the buildings.	30	100%	0	10	10	10	
SSW13	Council to reduce its investment into cultural services including the availability of buildings, services or resources relating to its libraries, supported employment, community venues and arts programmes	Will include consideration of a reduction in library opening hours, library resources, community centres, supported employment for people with disabilities, arts activity and resources (for BCBC to determine) and other services or venues managed on behalf of the Council. It will be for Council to determine the contractual changes it requires and the related changes to the partnership agreement. For some services there will potentially be the need for public engagement or consultation.	3,565	10%	0	360			
SSW14	Dual use facilities operated in partnership with schools to increase income generation in line with fees and charging policy	Sites are operated on a shared usage basis with management agreements. They benefit schools during the day and community beyond. In a number of instances external investment has developed facilities. An opportunity to increase charges and deliver a small saving. Operating costs have increased in recent times and no uplift. We would be looking to increase charges by a further 10%.	133	6%	0	8			

**Budget Reduction Proposals 2024-25 to 2027-28**

Ref.	Budget Reduction Proposal	Impact, including on 5 Ways of Working as set out in the Well-being of Future Generations Act	Budget 2023-24 £'000	Total Budget Reduction 2024-2028 as % of 2023-24 Budget	2023-24 Budget Reductions £'000	Indicative 2024-25 £'000	Indicative 2025-26 £'000	Indicative 2026-27 £'000	Indicative 2027-28 £'000
Page 63 SSW15	BCBC to withdraw or reduce its commitment to older persons strategy, ageing well in Bridgend and becoming an age friendly community	This would see a reduction to the older persons strategy budget which would limit BCBC to lead on Age Friendly Communities workstreams going forward. This is currently in the corporate plan. If agreed, this would require the policy to be changed. The grant to Cruse is currently funded from this cost centre so a 20k reduction applicable.	40	38%	0	15			
SSW16	BCBC to reduce or remove its support for children and young people with additional needs and families to access community activities and opportunities	BCBC Wellbeing Service currently provides staffing support for after school and holiday short break and respite support for children and young people requiring 1:1 or even 2:1 support due to their complex needs. This is done via regular opportunities and also school holiday respite support via the Discovery programme. This programme receives referrals from social work teams to support household pressures in addition to supporting the wellbeing of our more vulnerable young people. The impact would be increased Direct Payments requests, increased risk of family breakdown and enter the care system at considerable financial cost. Families fund the costs of entrance fees, refreshments etc, and grants are targeted where available.	60	50%	0	30			
SSW17	BCBC consider efficiency savings from Third Sector Contracts - bereavement services	Annual grant payment which is a small contribution to larger scale service providing bereavement support for a range of circumstances. Will have been in demand during the pandemic period in particular. Would remove an important support service for those experiencing bereavement.	5	100%	0	5			
SSW18	BCBC consider efficiency savings from Third Sector Contracts - dementia services	Annual grant payment, for which we are currently reviewing the specification, its need and how services to support people awaiting or receiving diagnosis fit within overall support available locally and regionally. Numbers of people experiencing dementia predicted to grow and reducing the resource would create demand for alternative support or services.	57	100%	0	57			
SSW19	BCBC consider efficiency savings from Third Sector Contracts - stroke services	The service is commissioned by health, where BCBC made a 20% funding contribution. This reduction would impact directly on people who receive these services. The individual impact assessments are in development.	20	100%	0	20			
SSW20	BCBC consider efficiency savings from Third Sector Contracts - hospital discharge	This is annual grant funding, in addition to money the provider receives from their commissioned contracts with BCBC, and direct funding received from WG and the region. This money has been used to increase the caseworker resource within the Agency. The loss of this service could impact negatively on timely support for people to return home from hospital.	35	100%	0	35			

**Budget Reduction Proposals 2024-25 to 2027-28**

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Page 64 SSW21	Reduction to the Healthy Living Partnership Management Fee from 2024-25	The saving will be achieved due to re-profiling the management fee and successfully securing funding from other sources to undertake improvement works/maintenance works that HALO would have otherwise undertaken. Extending the contract would support further potential for savings (SSW6). £164k of this saving relates to Management Fee and £36k relates to Leisure Client budget.	1,399 (Management Fee)	14%	0	200			
SSW22	BCBC consider efficiency savings from Third Sector Contracts - substance misuse services	This is an annual grant payment, which has the potential to be ceased. An impact assessment will need to be completed as no new referrals from BCBC have been made this year, there is a potential that people receiving this service will need ongoing care and support and result in higher packages.	34	100%	0	34			
SSW23	Reduction of the BCBC contribution towards the regional Western Bay adoption service	Based on the recent levels of refunds experienced since 2020-21, a reduction appears reasonable. The main risk is that the service may have an increase in cases where children should be placed for adoption and this will increase the usage of the regional service and associated costs.	926	27%	0	250			
SSW24	SCWDWP Training Reductions 1. Reduction in use of external venues for training delivery. 2. Increase offer of hybrid learning opportunities e.g., on-line resources, e-learning and on-line training. 3. External training courses / conferences to be supported only where there is an identified need that cannot be met by in-house resources. 4. Use of internal staff to facilitate training workshops. 5. Reduce the impact of non-attendance at training by introducing a non-attendance charge.	Insufficient availability of internal venues suitable to hold training events. Certain training requires physical attendance and specialist resources. Requires ICT equipment and skills to access on-line activities. External trainers bring specialist knowledge and skills that internal trainers could not replicate.	512	10%	0	50			
SSW25	Review of support staffing structure	Redundancy costs would have to be paid, risks in service delivery and compliance agenda which could result in poor regulatory judgements.	787	7%	0	55			
SSW26	Increasing Charges for in-house care homes	Aim for full cost recovery on in-house care home charges	1,291	11%	0	140			
SSW27	Reduction of contribution to BAVO SLA by 10%	Financial pressure on BAVO and reduced service provision for citizens of Bridgend	61	10%	0	6			
<b>Total Social Services and Wellbeing</b>						<b>2,323</b>	<b>20</b>	<b>20</b>	<b>210</b>



**Budget Reduction Proposals 2024-25 to 2027-28**

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<b>COMMUNITIES</b>									
COM1	Reduction in staff mileage budgets	During the pandemic most meetings were arranged virtually, instead of in person. This arrangement has continued in the main since then with hybrid working, although there are clear cases where in-person meetings are essential, with the result that spend on mileage is less than pre-pandemic levels, and budgets can be reduced accordingly with no impact on service provision, but positive benefits for achieving net carbon zero.	198	17%	0	34			
COM2	Directorate Vacancy Management Factor	The introduction of an average 5% vacancy factor across the directorate - excluding front line services and grant funded and income generating posts. Recruitment has been an issue across the Council in recent years and there have been underspends in many services which cannot recruit to vacant posts. This target will need to be managed carefully and reviewed to ensure it is achievable.	10,000	5%	0	500			
COM3	Increase garden waste subscription cost to £50 per household and £45 for pensioners (Currently £46 per household or £42 for pensioners)	Potential increase in fly tipping. Loss of subscribers especially as it is the second year the subscription has been increased. Increase would not result in full cost recovery under the current contract, but recyclable tonnages contribute to an improved recycling level against Welsh Government targets to reduce the likelihood of penalties.	Income budget £290k	4%	30	13			
COM4	Increase bulky waste charges from £25 for 3 items to £30	Potential increase in fly tipping especially as it is the second year the charge has been increased. Increase would not result in full cost recovery under the current contract, but recyclable tonnages contribute to an improved recycling level against Welsh Government targets to reduce the likelihood of penalties.	Income Budget £135k	7%	25	10			
COM5	Removal of revenue budget used to fund the Council's Cardiff Capital Region City Deal (CCRCD) capital contribution	When the CCRCD was approved by the Council it was agreed that the Council's capital contribution (circa £11.3m) would be funded from revenue contributions and a recurrent budget pressure of £598k was included in the 2017-18 revenue budget. The total funding required is now almost complete which will enable the revenue budget to be reduced accordingly.	598	100%	0	598			
COM6	Increase fees on Bereavement services, i.e. burial charges by 20%	Income target has been based on historic income levels achieved and the application of a 20% increase to current charges. There is a risk to achieving the income target if there is a reduction in burials compared with the last two years if they return to pre-pandemic levels, or if relatives seek alternative services from neighbouring authorities.	Income budget £483K	20%	0	96			

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**Budget Reduction Proposals 2024-25 to 2027-28**

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COM7	Review of charging mechanism for the Major Projects Team within Corporate Landlord (Architects) to ensure full cost-recovery	Fees to be aligned to industry standard charge out rates to ensure continued competitive rates reflective of the fair and reasonable costs of providing the service compared to an outsourced solution. Such charge out rates to factor in total costs of the major projects team as a whole. Schemes within the capital programme that are using the services of the Major Projects Team will see an increase in the rates charged to them.	97	100%	0	97			
COM8	Closure of Bridgend Bus Station & associated public toilets	Impact on city region, connectivity hub, and potential impact on air quality due to relocation of buses. May have a detrimental impact on regional transport with no main bus station and impact on reputation of the Council. Potential impact on Bus Services Support Grant.	239	100%	0		100	139	
COM9	Cessation of Shopmobility Scheme	Non statutory service and has ceased since October 2022 following the closure of Brackla 1 Car Park.	21	100%	0	21			
COM10	Review of Porthcawl Marina berthing fees with a view to it operating on a full cost recovery basis	This would involve a review of the berth fees and other operational costs to enable full cost recovery.	32	100%	0	32			
COM11	Cessation of the Parks & Playing Fields Development Fund	In the MTFS 2020-21 to 2023-24 Council approved £75,000 of funding, for a period of two financial years, to support voluntary sports clubs based within the county of Bridgend. This funding period has now come to an end so the funding will be removed.	75	100%	0	75			
COM12	Removal of non-staffing budget within Economic Development	Budget previously used to support delivery of events, pop up business schools e.g. "rebel business school". The reduction in budget will impact on the economic support able to be provided by BCBC for similar events in the future. Will now source external grant funding for this initiative.	76	17%	0	13			
COM13	Reduce the budget available for the Climate Emergency Response Programme, including ULEV implementation	The Climate Emergency Programme will have to be remodelled. This will impact on the Welsh Government's net zero 2030 target and will now require additional grant funding from external sources or joint working with partners to achieve our ambitious targets.	455	56%	0	255			
COM14	Office Rationalisation to include closing Raven's Court and the Innovation Centre and sharing accommodation in Civic Offices with the MASH and SWP.	Opportunity to close underused buildings & save running costs. Also to increase close working relations with South Wales Police and MASH and utilise largely unused area of the Civic Offices. Will also be an opportunity to cover 190K of unrealised savings on accommodation from previous years.	N/a - new income target	N/a	0	73			

**Budget Reduction Proposals 2024-25 to 2027-28**

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Page 67 COM15	Reduce weed spray from 3 times to 2 times a year, reversal to former MTFS cut.	Will impact on the perceived visual amenity of the Borough, need to look at this with grass cutting and through biodiversity measures.	20	60%	0	12			
COM16	Removal of additional budget for play equipment maintenance	Will need to maintain play areas within existing budgets & increased reliance on refurbishment programme.	40	100%	0	40			
COM17	Removal of Sponsorship for Major Events Fund	Removal of ability to sponsor major Event in 2024/2025 & receive the benefits that accrue from the global marketing opportunities that events provides. Will need to focus increased marketing activities through partnerships in future years.	25	100%	0	25			
COM18	Reduction in County Wide Strategic Regeneration Funds	Will significantly impact regeneration initiatives & remove the ability to match fund external grants and undertake feasibility studies, parking studies etc. Will impact on both by restricting the ability to match fund external grant schemes and provide regeneration opportunities in our towns centres and valleys. No town centre management activities funded in the future, including summer fayres & events.	560	54%	0	300			
COM19	Reduction in size of strategic regeneration team to release core funding	Redundancy and restructure required. Will reduce the capacity of the team to deliver regeneration schemes, will involve cessation/ omitting of projects and reprioritisation of work. Corporate Plan Obj's 2 & 3 will be impacted by the reduced resourcing so a reduction in the regeneration that can be achieved and the resulting economic benefits. Following commitment will be at risk of not be realised: 1. Deliver a regeneration strategy for the Ogmere and Garw Valleys. 2. Develop funding bids for our valleys, to enhance the economy and stimulate new job opportunities 3. Deliver a commercial property enhancement grant for all valleys high streets, to make them look better and bring properties back into commercial use. 4. Redevelop Bridgend Central Station, including improving the front public area with a transport interchange at the rear, providing links between bus services and trains, in partnership with Welsh Government and Network Rail.	220	19%	0	42			

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Page 68 COM20	Removal of additional street cleansing resource & Tikspac Posts	Reduction in staff to undertake street cleaning, and the installation of bins and signage throughout the borough. Removal will result in inability to install any new signage or bins. The team cover sickness and leave which will impact on the ability of the team to respond in a timely manner to issues with a delay on street waste being collected. Removal of Tikspac posts as bags for dog waste are no longer funded. Will impact on the delivery of ambitions for reducing, reusing & recycling our waste as less will be collected and will have a detrimental impact on our environment with more visible waste.	125	79%	0	99			
COM21	Removal of Legionella Officer Post / Freeze Recruitment of Legionella Post (Currently vacant)	Statutory Compliance risk & risk to safety of building occupiers. Legionella compliance reported by Audit Wales as key area for improvement. Legionella compliance significantly lower than other Big 5 compliance items at circa 27%. Duties will need to be realigned within the existing team.	45	100%	0	45			
COM22	Removal of Trainee Surveyor Post (Currently Vacant)	Reduction in number of posts within the structure will impact on the effectiveness and efficiency of the service area. Removal of succession planning. Will impact posts around it who will have to pick up functions of this role. Possible impact on line manager grade and partial service restructure required	33	100%	0	33			
COM23	Reduce available property maintenance budgets in Corporate Landlord by up to 10% per asset	Risk to safety and statutory building compliance. Reduction of maintenance activity counter productive for long term asset operation. This reduction would be limited to assets where non essential maintenance items can be removed. Will have a resulting negative affect on teams delivering maintenance functions with reduction in volume of orders, but these reductions have been taken previously and could be taken again if required	1,049	10%	0	100			
COM24	Commercially let Pandy Depot	Would require existing BCBC archive storage to be condensed or relocated to other location and take time to ready for commercial letting. Reduce the amount of depot facilities for BCBC operations. Will require capital to ready for letting. Full savings unlikely until 2025-26, but partial savings are a possibility in 2024-25.	N/a - new income target	N/a	0		50		
COM25	Closure of all Community Recycling Centres by an additional day per week on the weekend.	Item is non-provisional in waste contract so negotiation would be required with the contractor, 1 day closure already accepted and this is a second day of closure occurring on a weekend. This second day of closure may have a detrimental impact on our environment with more visible waste, fly tipping and unacceptable queues at remaining facilities.	1,588	4%	0	60			

**Budget Reduction Proposals 2024-25 to 2027-28**

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Page 69 COM26	Cessation of provision of hard copy recycling calendar to all residents	Item is non-provisional so negotiation would be required with the contractor. Portal allows residents to check their collection day online but may cause some issues for those without access to internet.	45	100%	0	45			
COM27	Stop bi-annual supply of blue refuse sacks to all residents.	This saving could not be realised until 2025 due to orders already being placed for the next financial year due to delivery timescales. This would mean residents would have to provide their own bags for containment of refuse. Likely to be an unpopular change for residents who currently have these delivered with food waste liners.	257	100%	0		257		
COM28	Letting of former Woodmat Property, Brynmenyn Estate	Would maximise income but result in loss of use of asset for future depot or CRC relocation. Also, Loss of significant power supply at site for future ULEV charging facilities	N/a - new income target	N/a	0	35			
COM29	Removal of Estimator & Cost Control Manager – DLO (Currently Vacant)	Removal of post would require supervisor to undertake duties of cost control.	45	100%	0	45			
COM30	Switch Waste collection vehicles from HVO fuel to Diesel	Green deliverability as implementation is straightforward. But would represent a backwards step environmentally switching from green vegetable derived fuel back to a fossil fuel, albeit in WG Co2 reporting mechanisms minor variance.	136	100%	0	136			
COM31	Release of 2 x vacant strategic transport planning posts	No further work on statutory active travel programme and on development of active travel network and other highway infrastructure improvements impacting viability and future development. Council will not be able to fulfil the Local Development Plan policy requirements and loss of S106 contributions Inability to commit to planning performance agreements for large scale schemes/development resulting in a loss of financial contributions No submission of bids for future transport funding under Levelling Up Fund or Shared Prosperity Fund No further work on current Bridgend strategic transport priorities Failure to comply with statutory duties under the Active Travel Act and national planning policy.	202	35%	0	70			
<b>Total Communities Directorate</b>						<b>2,904</b>	<b>407</b>	<b>139</b>	<b>0</b>

**Budget Reduction Proposals 2024-25 to 2027-28**

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**CHIEF EXECUTIVES**

CEX1	Reduction in staff mileage budgets	During the pandemic most meetings were arranged virtually, instead of in person. This arrangement has continued in the main since then with hybrid working, although there are clear cases where in-person meetings are essential, with the result that spend on mileage is less than pre-pandemic levels, and budgets can be reduced accordingly with no impact on service provision, but positive benefits for achieving net carbon zero.	38	47%	0	18			
CEX2	Directorate Vacancy Management Factor	The introduction of an average 3% vacancy factor across the directorate - excluding front line services and grant funded and income generating posts. Recruitment has been an issue across the Council in recent years and there have been underspends in many services which cannot recruit to vacant posts. This target will need to be managed carefully and reviewed to ensure it is achievable.	16,968	3%	0	510			
CEX3	Removal of the security patrols at Brynmenyn House - Homelessness hostel	There have been significant challenges since Covid-19. Numerous Community Safety Partnership meetings have been held with ward Councillors and local residents. The security, alongside additional CCTV cameras and lighting, have been part of a package of measures to support the community cohesion. The removal / reduction of the service, would reduce visibility and ability to react to situations, and potentially increase police presence, as these were reduced due to the presence of the security.	150	100%	0	150			
CEX4	Efficiency saving target targeting supplies and services budgets within Housing Solutions	Limited impact as review has identified small historic under spends against this budget category	142	25%	0	35			
CEX5	Increase Rental income budget at Brynmenyn House - Homelessness hostel	Limited impact as proposal reflects income levels consistently achieved since the Covid-19 pandemic.	£37K income budget	170%	0	63			
CEX6	Staffing saving in Finance Section	Staff saving in finance section achieved through removal of vacant posts and potential restructuring. This will place additional pressure on remaining staff, putting deadlines for grant returns and accounts closure at risk, impacting on levels of grant income achievable.	5,176	1%	0	71			

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Page 71 CEX7	Reduced contribution to the Regional Internal Audit Service (RIAS)	Requirement for Head of Internal Audit to provide an annual audit opinion on the Council's control environment in relation to governance, risk management and internal control, which may be more difficult if less audit work undertaken. Consultation on the budget also required with other RIAS partners.	270	10%	0	27			
CEX8	Charging the public for Pest Control Services	Look to implement a full cost recovery model for this service	67	100%	0	67			
CEX9	Reduction of ICT Printing costs	Due to the increase in working from home across the authority, savings can be explored in the ICT Print Strategy areas when the printing framework contract is considered for renewal in January 2024. The tender will be designed to be in line with the cultural shifts towards the paperless office agenda.	35	14%	40	5			
CEX10	Amend the Disclosure and Barring Service (DBS) Policy to only recheck every three years for employees governed by the Care Standards Act 2000, not for all employees who require a DBS.	This approach is being followed in neighbouring authorities, but the impact will be that the employees (outside the Care Standards Act 2000) will only have a DBS on appointment.	49	61%	0	30			
CEX11	Increase in various Registrars income budgets	Limited impact as proposal reflects income levels consistently achieved since the Covid-19 pandemic.	£291K income budget	17%	0	50			
CEX12	Increased income from Registrars' Ceremonies	Increasing the fees charged for Marriages and other ceremonies by 15%. We are currently charging below the Welsh average. The increased cost could potentially reduce demand, however the Registrar's fee is a small percentage of the overall cost of the average wedding budget. It is also an essential requirement for a wedding and it is therefore anticipated that this increase in fee will have minimal impact on demand.	£291K income budget	15%	0	43			
CEX13	Restructure of Legal Services	Reduction in capacity, reduction in service delivery, and impact on staffing levels. If the whole saving is agreed this will be the equivalent of 8 posts.	2,153	18%	0	379			

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CEX14	Reconfiguration of Business Support	Significant reduction in business support management and resilience, creating a single point of failure. Business Support is pivotal to managing the central business support to the Chief Executive, Communities and Education and Family Support Directorates. It will create a significant capacity risk in day-to-day management and add to workload pressure and stress down through the structure. The reconfiguration will look at making additional savings across the teams, but this will impact on such things as providing management information to services, particularly Corporate Landlord, supporting Legal Services accreditation to LEXEL, the ability to support minute taking of HR disciplinary and other such investigations, family support services, Youth Justice Services and performance management.	1,323	12%	0	160			
CEX15	Increase income generated from legal fees for property transactions, S106 Agreements and Highway Agreements	Currently the Service charge a set fee of £2k for the S106 process and highway agreements are based on a percentage of the estimated cost of the works for a highway scheme which is currently 1%. An estimate figure of potential increase in income has been given but this is subject to take up of the service and could be more or less.	£76K income budget	26%	0	20			
CEX16	Restructure of HR Service	Reduction in capacity, reduction in service delivery, and impact on staffing levels. If the whole saving is agreed this will be the equivalent of 7 posts.	2,378	12%	0	289			
CEX17	Household Canvas - Reduction / Limited Canvass Door Knocking	Will focus on poor response areas but will draw criticism from Electoral Commission.	20	45%		9			
CEX18	Restructure of Procurement Team	Reduction in capacity, reduction in service delivery, and impact on staffing levels. If the whole saving is agreed this will be the equivalent of 2 posts.	352	22%		76			
CEX19	Restructure of Democratic Services	Reduction in capacity, reduction in service delivery, and impact on staffing levels. If the whole saving is agreed this will be the equivalent of 2 posts.	536	18%		96			
CEX20	Restructure of Corporate Policy and Public Affairs Team	Service could not expand and develop as proposed. Graduates could assist until their contract expires (Nov 2024)	342	13%		45			
CEX21	Review of provision of Homelessness Service	Review the options for providing accommodation to those who are homeless by reducing reliance on hotel and private provision	4,177	10%		397			



**Budget Reduction Proposals 2024-25 to 2027-28**

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CEX22	Review of ICT Services	Review the contract for telephony services to commence from April 2024. Review the use of teams in the Authority to reduce software costs. Consider partnership working to support and enhance the ICT provision	4,367	9%		398			
CEX23	Review the provision of Partnerships and Customer Services	Reduction in capacity, reduction in service delivery, and impact on staffing levels. Review input from partners where appropriate	2,377	9%		216			
CEX24	Reduce subsidy to Citizens Advice Bureau by 10%	Financial pressure on CAB and reduced service provision for citizens of Bridgend	216	10%		22			
CEX25	Staff savings from Finance senior management team	This will require a restructure of the Finance senior management team, and potential redundancies, reducing senior leadership capacity and knowledge and experience, at a time of increasing focus and pressure on council finances. This will place additional pressure on remaining staff.	523	13%		70			
CEX26	Increase in Finance income budgets	Increase in charges to the Finance Section's clients, including schools and other services / organisations where the finance team provide support eg Consortium of Local Authorities in Wales (CLAW).	Income budget £150K	19%		28			
CEX27	Restructure of the Council's Benefits Team	This will require a restructure and potential redundancies. This would be exacerbated by annual reductions to the Housing Benefits Administration Grant, which is £20k in 2024-25. The impact will be longer times taken to process housing benefits and council tax reduction claims, more likelihood of error and fraud.	1,050	9%		90			
CEX28	Reduction of staffing in the Council Tax section	This proposal will mean the reduction of staffing, resulting in additional pressure on remaining staff, delays in processing council tax queries, and the real likelihood of reductions in the amount of council tax income being collected. The team is already dealing with additional work as a result of the introduction of council tax premiums for empty properties and the forthcoming introduction of premiums for second homes.	702	9%		63			
<b>Total Chief Executive's Directorate</b>						<b>3,427</b>	<b>0</b>	<b>0</b>	<b>0</b>

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**Budget Reduction Proposals 2024-25 to 2027-28**

Ref.	Budget Reduction Proposal	Impact, including on 5 Ways of Working as set out in the Well-being of Future Generations Act	Budget 2023-24 £'000	Total Budget Reduction 2024-2028 as % of 2023-24 Budget	2023-24 Budget Reductions £'000	Indicative 2024-25 £'000	Indicative 2025-26 £'000	Indicative 2026-27 £'000	Indicative 2027-28 £'000
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**CORPORATE / COUNCIL WIDE**

CW1	Increased income receivable from investments and loans	No impact in the short term as current income is significantly higher than budget. However, if interest rates fall below pre-pandemic levels then the level of income will fall. The council's cashflow is managed carefully to ensure security, liquidity and yield, so funding is not placed at risk. As reserves are drawn down there will be less funding available for investing and this level of income may not be achievable.	Income budget £943K	10%		90			
<b>Total Corporate / Council Wide</b>						<b>90</b>	<b>0</b>	<b>0</b>	<b>0</b>

<b>GRAND TOTAL REDUCTIONS</b>						<b>16,039</b>	<b>4,158</b>	<b>2,453</b>	<b>1,357</b>
<b>ESTIMATED BUDGET REDUCTION REQUIREMENT (MOST LIKELY)</b>						<b>16,039</b>	<b>6,322</b>	<b>6,115</b>	<b>5,900</b>
<b>REDUCTION SHORTFALL</b>						<b>0</b>	<b>2,164</b>	<b>3,662</b>	<b>4,543</b>

<b>6,194</b>	<b>307</b>	<b>0</b>	<b>0</b>
<b>1,604</b>	<b>2</b>	<b>0</b>	<b>0</b>
<b>8,241</b>	<b>3,849</b>	<b>2,453</b>	<b>1,357</b>
<b>16,039</b>	<b>4,158</b>	<b>2,453</b>	<b>1,357</b>

## WELL-BEING OF FUTURE GENERATIONS (WALES) ACT 2015 ASSESSMENT

## Project Description (key aims):

## Medium Term Financial Strategy (MTFS) 2024-25 to 2027-28

**Section 1 Complete the table below to assess how well you have applied the 5 ways of working.**

<b>Long-term</b>	<p><b>1. How does your project / activity balance short-term need with the long-term and planning for the future?</b></p> <p>The development of the MTFS aims to balance short-term needs in terms of meeting savings targets, while safeguarding the ability to meet longer-term objectives. It provides a financial basis for decision making and aims to ensure that the Council's finances can be as healthy as they can be for future generations. It does this by:</p> <ul style="list-style-type: none"> <li>• Outlining the impact of a number of different funding scenarios (Best, Most Likely and Worst) to provide an element of flexibility to the Council.</li> <li>• Adhering to a clear set of MTFS principles that drive expenditure decisions.</li> <li>• Ensuring that the majority of savings are generated from making smarter use of resources with front line service reductions kept to a minimum and only as a last resort.</li> <li>• The development of a 10 year capital programme which reflects the Council's affordability in terms of capital receipts and borrowing and investment in capital schemes that support the Council's well-being objectives and benefits the County Borough over a longer period.</li> <li>• Protecting front line services as far as possible.</li> </ul>
<b>Prevention</b>	<p><b>2. How does your project / activity put resources into preventing problems occurring or getting worse?</b></p> <p>The MTFS attempts to balance investment in preventative measures against costs of reacting to unanticipated situations in statutory services. Each budget reduction proposal is weighed in terms of the impact on other areas of the Council, on the public and on the Well-being of Future Generations. Where a budget cut in one area of non-statutory prevention would lead to increased costs in another, this is not considered to be good financial management. A number of budget pressures target investment in preventative services, and budget reductions are achieved through remodelling of existing service provision to prevent more costly long term pressures. In addition, the Council's capital programme targets significant investment in refurbishing or replacing highways, buildings and other infrastructure to prevent longer term maintenance costs.</p>

<b>Integration</b>	<b>3. How does your project / activity deliver economic, social, environmental &amp; cultural outcomes together?</b>
	The Medium Term Financial Strategy is closely aligned to the Council’s Corporate Plan, with explicit links between resources and well-being objectives. The MTFS has been guided by its well-being objectives. The development of the Corporate Plan and MTFS are both the responsibility of Cabinet and the Corporate Management Board.
<b>Collaboration</b>	<b>4. How does your project / activity involve working together with partners (internal and external) to deliver well-being objectives?</b>
	A number of budget reduction proposals are achievable through inter-agency working, with the Third Sector, Social Enterprises, other local authorities and partners. These include joint services across local authorities, and with the Health Service, and new models of working internally to provide more resilient services. A number of services already collaborate with other partners and these continue to improve performance whilst operating with reducing resources.
<b>Involvement</b>	<b>5. How does your project / activity involve stakeholders with an interest in achieving the well-being goals? How do those stakeholders reflect the diversity of the area?</b>
	We will be undertaking our annual budget consultation prior to the final budget being presented to Cabinet and Council at the end of February. The aim of the consultation will be to seek views on the priority areas for residents, in order to enable us to review and set a balanced budget. It is recognised that budget planning for 2024-25 is much more uncertain and challenging than ever before, and that the Council is facing even more cost pressures than experienced in previous years, as a result of the global economic circumstances arising from the cost of living crisis, high levels of inflation and the ongoing conflict in Ukraine.  The results will be collated and considered by Cabinet in order to further inform final decisions on the MTFS.

<b>Section 2 Assess how well your project / activity will result in multiple benefits for our communities and contribute to the national well-being goals</b>		
<b>Description of the Well-being goals</b>	<b>How will your project / activity deliver benefits to our communities under the national well-being goals?</b>	<b>Is there any way to maximise the benefits or minimise any negative impacts to our communities (and the contribution to the national well-being goals)?</b>

<p><b>A prosperous Wales</b>          An innovative, productive and low carbon society which recognises the limits of the global environment and therefore uses resources efficiently and proportionately (including acting on climate change); and which develops a skilled and well-educated population in an economy which generates wealth and provides employment opportunities, allowing people to take advantage of the wealth generated through securing decent work.</p>	<ul style="list-style-type: none"> <li>• Improved educational outcomes for children and young people leading to a well-educated and skilled population to meet future skills needs.</li> <li>• Improve future outcomes for young people including educational attainment, cohesive safe communities are more attractive and easier places to do business.</li> <li>• Increase productivity, employment and skills. Encourage a lower carbon economy.</li> </ul>	<p>The majority of savings will be generated from making smarter use of resources with front line service reductions kept to a minimum and only as a last resort.</p> <p>The MTFS is aligned with the Corporate Plan to achieve the Council's current well-being objectives:</p> <p>Funding is targeted in line with these priorities and in line with the 13 MTFS Principles.</p>
<p><b>A resilient Wales</b>          A nation which maintains and enhances a biodiverse natural environment with healthy functioning ecosystems that support social, economic and ecological resilience and the capacity to adapt to change (for example climate change).</p>	<ul style="list-style-type: none"> <li>• Break long term cycles to secure better outcomes for people and communities.</li> <li>• Stronger individuals and communities are more resilient to change.</li> <li>• Communities place a greater value on their environment and more people get involved in local issues and recognise the importance of green space in wellbeing and as a prevention factor.</li> <li>• Healthy active people in resilient communities, volunteering, keeping young people in the local area, reducing travel to work, increased use and awareness of green spaces.</li> </ul>	<p>The impact on local communities will be monitored through the wide range of services that will continue to be provided by the Council or its partners.</p>

<p><b>A healthier Wales</b> A society in which people's physical and mental well-being is maximised and in which choices and behaviours that benefit future health are understood.</p>	<ul style="list-style-type: none"> <li>• Improved future physical and mental well-being, by reducing health harming behaviours.</li> <li>• Promote more involvement in communities to benefit mental health, social and physical activity.</li> <li>• Focus on healthy lifestyles and workplaces, increased income linked to health.</li> </ul>	<p>The impact on local communities will be monitored through the wide range of services that will continue to be provided by the Council or its partners.</p>
<p><b>A more equal Wales</b> A society that enables people to fulfil their potential no matter what their background or circumstances (including their socio economic background and circumstances).</p>	<ul style="list-style-type: none"> <li>• Helping all children and young people to reach their full potential, by improving their early years experiences and ensure access to information to help make informed decisions. Improving outcomes for teenage parents and their children.</li> <li>• Recognising that communities are becoming more diverse. Addressing barriers that some groups have in feeling part of communities.</li> <li>• Address income inequality and health inequality, focus on disability, older people and other equality groups. Focus on increasing income and reducing the skills gap.</li> </ul>	<p>The impact on local communities will be monitored through the wide range of services that will continue to be provided by the Council or its partners.</p>
<p><b>A Wales of cohesive communities</b> Attractive, viable, safe and well-connected communities.</p>	<ul style="list-style-type: none"> <li>• Increased number of confident secure young people playing an active positive role in their communities.</li> </ul>	<p>The impact on local communities will be monitored through the wide range of services that will continue to be provided by the Council or its partners.</p>

	<ul style="list-style-type: none"> <li>• Healthy active people in resilient communities, keeping young people and skills in the local area, tackling poverty as a barrier to engagement in community life a supportive network, developed through initiatives at work, can help to support staff through challenging times in their lives.</li> </ul>	
<p><b>A Wales of vibrant culture and thriving Welsh language</b>  A society that promotes and protects culture, heritage and the Welsh language, and which encourages people to participate in the arts, and sports and recreation.</p>	<ul style="list-style-type: none"> <li>• Cultural settings provide support sensitive to our increasingly diverse communities and help us identify opportunities to increase the number of Welsh speakers.</li> <li>• Importance of culture and language as a focus for communities coming together.</li> <li>• Bringing more people from different cultures together. More people identifying with their community.</li> <li>• Encourage take up of sports, arts and recreation initiatives through the workplace.</li> <li>• Ensure Welsh culture and language are a part of this. Welsh language skills are beneficial to businesses and in increasing demand.</li> </ul>	<p>Compliance with the Welsh Language act and specific Welsh Language Standards will be monitored as part of the annual report.</p>
<p><b>A globally responsible Wales</b>  A nation which, when doing anything to improve the economic, social,</p>	<ul style="list-style-type: none"> <li>• Diverse, confident communities are resilient to change. Promotes a</li> </ul>	<p>The impact on local communities will be monitored through the wide range of</p>

<p>environmental and cultural well-being of Wales, takes account of whether doing such a thing may make a positive contribution to global well-being.</p>	<p>better knowledge of different cultures and a better knowledge of the local environment.</p> <ul style="list-style-type: none"> <li>• Healthy lifestyles include cultural activities that promote understanding of diversity of communities, different cultures, races. Promote apprenticeships to people from different backgrounds.</li> </ul>	<p>services that will continue to be provided by the Council or its partners.</p>
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<b>Section 3 Will your project / activity affect people or groups of people with protected characteristics? Explain what will be done to maximise any positive impacts or minimise any negative impacts</b>			
Protected characteristics	Will your project / activity have any positive impacts on those with a protected characteristic?	Will your project / activity have any negative impacts on those with a protected characteristic?	Is there any way to maximise any positive impacts or minimise any negative impacts?
Age:	Unknown - The impact, positive or negative, will depend on the nature of the service delivered, the specific budget reduction proposed or budget pressure funded and the service user.		This will vary according to the service provided and will be considered through individual Equality Impact Assessments (EIAs).
Gender reassignment:	See above		This will vary according to the service provided and will be considered through individual EIAs.
Marriage or civil partnership:	See above		This will vary according to the service provided and will be considered through individual EIAs.
Pregnancy or maternity:	See above		This will vary according to the service provided and will be considered through individual EIAs.
Race:	See above		This will vary according to the service provided and will be considered through individual EIAs.



Religion or Belief:	See above	This will vary according to the service provided and will be considered through individual EIAs.
Race:	See above	This will vary according to the service provided and will be considered through individual EIAs.
Sex:	See above	This will vary according to the service provided and will be considered through individual EIAs.
Welsh Language:	See above	This will vary according to the service provided and will be considered through individual EIAs.

<b>Section 4 Identify decision meeting for Project/activity e.g. Cabinet, Council or delegated decision taken by Executive members and/or Chief Officers</b>	
Cabinet	
<b>Compiling Officers Name:</b>	Deborah Exton
<b>Compiling Officers Job Title:</b>	Deputy Head of Finance
<b>Date Completed:</b>	20/12/2023

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